## MINUTES of the duly convened Ordinary Meeting of The Hills Shire Council held in the Council Chambers on 25 July 2017

9.23pm Clr Dr Lowe having previously declared a non-pecuniary and less than significant conflict of interest for Item 6, left the meeting and returned at 9.27pm for Item 7.

#### ITEM-6 PLANNING PROPOSAL - VIVIEN PLACE, CASTLE HILL (2/2017/PLP)

A MOTION WAS MOVED BY COUNCILLOR TRACEY AND SECONDED BY COUNCILLOR HASELDEN THAT the Recommendation contained in the report be adopted.

THE MOTION WAS PUT AND CARRIED.

#### 366 RESOLUTION

- 1. A planning proposal be forwarded to the Department of Planning and Environment for a Gateway Determination to amend The Hills Local Environmental Plan 2012 as follows:
  - Amend the Land Zoning Map to rezone the site from R2 Low Density Residential to R4 High Density Residential;
  - Amend the Height of Buildings Map to remove the height of buildings requirement applying to the site;
  - Amend the Lot Size Map to increase the minimum lot size requirement from 700m<sup>2</sup> to 1,800m<sup>2</sup>;
  - Amend the Floor Space Ratio Map to apply a 'base' Floor Space Ratio of 1:1 to the site and to mark it as 'Area A' (subject to Council's housing mix and diversity local provision Clause 7.12);
  - Amend the Floor Space Ratio Incentive Map to apply an 'incentivised' Floor Space Ratio of 1.9:1 to the site; and
  - Identify the site on Key Site Map and amend Clause 4.4B to allow the site to achieve the 20% bonus floor space incentive where the site is amalgamated, where terrace edges are provided along the Gilham and Gay Street frontages and where the road along the western boundary and public pedestrian through site link are delivered (this will increase the total achievable Floor Space Ratio to 2.28:1).
- 2. Council proceed with discussion with the Proponent to prepare a draft Voluntary Planning Agreement which secures the delivery of the proposed local road, closure of Vivien Place, provision of pedestrian linkages and resolves how the Proponent will address the increased demand for local infrastructure generated by the proposed increase in residential density.
- 3. Following the preparation of the draft Voluntary Planning Agreement, and prior to any public exhibition of the planning proposal, a report on the draft Voluntary Planning Agreement be submitted to Council for consideration.
- 4. The proponent be required to prepare an updated traffic assessment, prior to exhibition, which assesses the impact of the proposed development on the performance of the surrounding road network and key intersections, taking into account the proposed road improvements (within the Castle Hill North Precinct), the approved growth on the target site (36 Pennant Street, Castle Hill) and the additional growth resulting from the Castle Hill North Planning Proposal. The assessment will

## MINUTES of the duly convened Ordinary Meeting of The Hills Shire Council held in the Council Chambers on 25 July 2017

also need to have regard to the potential impact of the new road along the western boundary of the site.

5. Draft The Hills Development Control Plan 2012 Part D Section 20 – Castle Hill North, as detailed in Attachment 1, be exhibited concurrently with the planning proposal.

Being a planning matter, the Mayor called for a division to record the votes on this matter

#### VOTING FOR THE MOTION

CIr R K Harty OAM CIr R M Tracey CIr A N Haselden CIr Y D Keane CIr R A Preston CIr Dr P J Gangemi

VOTING AGAINST THE MOTION Clr Dr M R Byrne

#### ABSENT

Clr A J Hay OAM Clr M G Thomas

#### ABSENT FROM THE ROOM

CIr Dr J N Lowe

9.27pm Clr Dr Gangemi left the meeting and returned at 9.29pm during Item 7.

#### ITEM-7

#### POST EXHIBITION - PLANNING PROPOSAL FOR LOT 5 DP 30916, COMMERCIAL ROAD, ROUSE HILL (2/2016/PLP)

A MOTION WAS MOVED BY COUNCILLOR HARTY OAM AND SECONDED BY COUNCILLOR PRESTON THAT the Recommendation contained in the report be adopted.

THE MOTION WAS PUT AND CARRIED.

#### 367 RESOLUTION

- 1. The amended road concept for Green Hills Drive be forwarded to Transport for NSW to satisfy that it meets their requirements.
- 2. Subject to TfNSW being satisfied, the planning proposal be progressed to finalisation to amend The Hills Local Environmental Plan 2012 as follows:
  - a. Rezone the site from part B5 Business Development, part R3 Medium Density Residential and part SP2 Infrastructure (Public Transport Corridor) to part R1 General Residential and part SP2 Infrastructure (Public Transport Corridor).
  - b. Increase the maximum building height from 16m (B5 Business Development land) and 10m (R3 Medium Density Residential land) to heights of 40m, 23m, and 12m.

| PLANNING PROPOSAL - VIVIEN PLACE, CASTLE<br>HILL (2/2017/PLP)   |  |  |
|---|--|--|
| Balanced Urban Growth.  |  |  |
| 7 Responsible planning facilitates a desirable living environment and meets growth targets.   |  |  |
| 7.2 Manage new and existing development with a robust framework of policies, plans and processes that is in accordance with community needs and expectations. |  |  |
| 25 JULY 2017  |  |  |
| COUNCIL MEETING   |  |  |
| STRATEGIC PLANNING  |  |  |
| ACTING PRINCIPAL COORDINATOR FORWARD<br>PLANNING<br>BRENT WOODHAMS  |  |  |
| ACTING MANAGER FORWARD PLANNING<br>JANELLE ATKINS   |  |  |
|   |  |  |

#### EXECUTIVE SUMMARY

This report recommends that a planning proposal applying to land at 1–6 Vivien Place, 1, 3, 5 and 7 Gay Street and 12 Gilham Street, Castle Hill be forwarded to the Department of Planning and Environment for Gateway Determination.

The planning proposal seeks to facilitate a high density residential development comprising 220 dwellings on the site. To achieve this, the proposal would:

- Amend the Land Zoning Map to rezone the site from R2 Low Density Residential to R4 High Density Residential;
- Amend the Height of Buildings Map to remove the height of buildings requirement applying to the site;
- Amend the Lot Size Map to increase the minimum lot size requirement from 700m<sup>2</sup> to 1,800m<sup>2</sup>;
- Amend the Floor Space Ratio Map to apply a 'base' Floor Space Ratio of 1:1 to the site and to mark it as 'Area A' (subject to Council's housing mix and diversity local provision);
- Amend the Floor Space Ratio Incentive Map to apply an 'incentivised' Floor Space Ratio of 1.9:1 to the site; and
- Identify the site on Key Site Map and amend Clause 4.4B to allow the site to achieve the 20% bonus floor space incentive where the site is amalgamated, where terrace edges are provided along the Gilham and Gay Street frontages and where the road along the western boundary and public pedestrian through site link are delivered.

It is considered that there is strategic justification and merit for higher density residential development at this location, having regard to the site's proximity to the

future Castle Hill Railway Station Precinct. Further, it is noted that there is a significant public benefit associated with the redevelopment of the site.

It is recommended that Council proceed with discussions with the proponent to prepare a draft Voluntary Planning Agreement ('VPA') which secures the construction and dedication of a road link along the western boundary of the site, closure of Vivien Place, pedestrian linkages through the site, and a monetary contribution for the 88 additional dwellings over and above the yield planned for as part of the Castle Hill North Precinct planning process.

Associated amendments to draft DCP 2012 (Part D Section 20 – Castle Hill North) are also proposed to facilitate future development on the site. The proposed amendments update the structure plan for the Castle Hill North Precinct to identify the proposed height range, identify the new road connection, insert a new road profile, and update the setback requirements for the subject site. It is recommended that the draft development controls be exhibited concurrently with the planning proposal, if the proposal progresses to public exhibition.

The Gateway Process allows for some of the issues associated with the planning proposal to be considered and for consultation with the NSW Government and the public to occur, as well as further work and refinements to the planning proposal as necessary. It is considered that the planning proposal is suitable for forwarding to the Department of Planning and Environment for Gateway Determination.

In the event that Council resolves to progress the planning proposal to Gateway, it is recommended that the proponent be required to prepare a revised traffic assessment to assess the impact of the proposed development on the performance of the surrounding road network and key intersections, taking into account the proposed road improvements within the Castle Hill North Precinct, the approved growth on the target site and the additional growth resulting from the Castle Hill North Planning Proposal.

#### APPLICANT

Castle 7 Pty Ltd

#### **OWNERS**

Mr J W Maxwell and Mrs J J Maxwell Mr J E C Nelis and Mrs S Nelis-Rocque Mr A Bhattacharya and Mrs S Bhattacharya Mr S S Lee and Ms H Choi Ms W S Yeung C A J Parry and Mr G Parry Mr K T Jung and Mrs C J H Yoo Mrs H Steffel and J E Steffel Mr W L Felton and Mrs M L Felton Mr D M McLennan and G M McLennan Mr P Song and Mrs K Song

#### THE HILLS LOCAL ENVIRONMENTAL PLAN 2012

|                             | Current           |     |         | Proposed                    |
|-----------------------------|-------------------|-----|---------|-----------------------------|
| Zone:                       | R2                | Low | Density | R4 High Density Residential |
|                             | Resident          | ial |         |                             |
| Minimum Lot Size:           | 700m <sup>2</sup> |     |         | 1,800m <sup>2</sup>         |
| Maximum Height of Building: | 9m                |     |         | N/A (17 Storeys)            |
| Floor Space Ratio:          | N/A               |     |         | 2.28:1 (1.9:1 + 20%)        |

#### POLITICAL DONATIONS

Nil disclosures by the applicant

| HISTORY                    |  |
|----------------------------|--|
| 16/03/2013-<br>30/04/2013  | Exhibition NSW Government's draft North West Rail Link Corridor Strategy.  |
| 30/09/2013                 | Finalisation of the North West Rail Link Corridor Strategy.  |
| 09/12/2014                 | Council considered a report on a draft Precinct Plan for Castle Hill North and resolved that the plan be exhibited.  |
| 20/01/2015 -<br>27/02/2015 | Draft Castle Hill North Precinct Plan exhibited.   |
| 08/09/2015                 | Council resolved that the Draft Hills Corridor Strategy be exhibited.  |
| 22/09/2015 –<br>23/10/2015 | Draft Hills Corridor Strategy exhibited.   |
| 24/11/2015                 | Council resolved to adopt the Castle Hill North Precinct Plan, with post-exhibition amendments, and forward a planning proposal (16/2016/PLP) to the Department of Planning and Environment for Gateway Determination. |
|                            | Council also resolved to adopted The Hills Corridor Strategy.  |
| 29/08/2016                 | Vivien Place Planning Proposal (2/2017/PLP) lodged with Council, applying to land within the Castle Hill North Precinct.   |
| 04/10/2016                 | Councillors briefed on the Vivien Place Planning Proposal.   |
| 02/11/2016                 | Gateway Determination issued for the Castle Hill North Planning<br>Proposal, by the Department of Planning and Environment.  |

#### REPORT

The purpose of this report is to consider a planning proposal to amend *The Hills Local Environmental Plan 2012* (LEP 2012) to rezone land, amend minimum lot size, increase maximum height of building and implement a floor space ratio for land at Vivien Place, Gay Street and Gilham Street, Castle Hill (collectively known as 'Vivien Place').

#### 1. THE SITE

The site is comprised of 11 low density residential lots with a total site area of 8,620m<sup>2</sup>. The land parcels subject to the proposal are 1–6 Vivien Place, 1, 3, 5 and 7 Gay Street and 12 Gilham Street, Castle Hill. The concept submitted by the proponent involves the incorporation of the Vivien Place road reserve (cul-de-sac and footpaths/verge - 968m<sup>2</sup>) into the development site.

The site is located on the northern boundary of the Castle Hill North Precinct and is approximately 800m from the future Castle Hill Train Station.



Figure 1 Aerial view of the site and surrounding locality

#### 2. PLANNING PROPOSAL

The planning proposal, as submitted, sought the following amendments to LEP 2012:

- Rezone the site from R2 Low Density Residential to R4 High Density Residential;
- Increase the minimum lot size from 700m<sup>2</sup> to 1,800m<sup>2</sup>;
- Increase the maximum height of buildings from 9m to 62m (18 storeys); and
- Apply a Floor Space Ratio of 3.2:1 to the site.

The original development concept submitted by the proponent included residential flat buildings comprising 270-300 residential units within three (3) buildings ranging in height from four (4) storeys along Gilham Street stepped up to 18 storeys along the Gay Street interface. The concept included incorporation of Vivien Place into the development site. The proponent submitted a preliminary VPA offer for the provision of:

- Dedication of two through site links that run north-south;
- Dedication of a 'shareway' that runs north-south; and
- Construction of new footpaths.

The proposed site plans and a photomontage of the submitted by the proponent are included below.



Following initial assessment of the application and briefing of Councillors, the proponent was advised on 12 October 2016 of a number of concerns in relation to the submitted concept. The concerns related to bulk and scale, density, overall external appearance of the design concept and its consistency with the principles of the Castle Hill North Precinct Plan. It was also noted that the construction and dedication of a link road through the site would be required, rather than the 'shareway' concept as proposed.

In response to the above concerns the proponent submitted a revised development concept for the site in May 2017. The revised concept provides the following:

- Consolidation of the built form into two (2) tower elements (13 and 17 storeys in height), with each tower on a 3 storey podium providing terrace style housing fronting onto Gilham Street, Gay Street and the central landscape spine;
- The provision of a new roadway along the western boundary of the site;
- Amalgamation of Vivien Place roadway and associated pathways and verge to allow for a consolidated development site;
- A total overall yield of 220 dwellings, of which approximately 30 dwellings will be terrace style housing located at ground level;
- A total permissible GFA of 21,820m<sup>2</sup>, which translates to an FSR of 2.28:1 based on an effective site area (including the amalgamated Vivien Place) of 9,570m<sup>2</sup>;
- Basement car parking for approximately 265 car parking spaces for both residents and visitors in alignment with council's incentivised car parking targets.

Proposed amendments to facilitate the above amendment would include a Base FSR of 1:1, an Incentivised FSR of 1.9:1 and an additional 20% floor space bonus incentive which would be contingent on the construction and dedication of the western road and provision of a public through site link.

The site plan (including proposed setbacks from Gilham and Gay Streets) and a photomontage of the amended concept submitted by the proponent are included in the following figures.



Figure 4 Photomontage (view from north of site)

#### 3. MATTERS OF CONSIDERATION

The planning proposal requires consideration of the following matters:

- a. Strategic Context
- b. Floor Space Ratio and Density
- c. Building Height
- d. Overshadowing
- e. Traffic and Transport

- f. Public Benefit (Road Link)
- g. Pedestrian Connectivity
- h. Social Infrastructure
- i. Housing Diversity

An overview of these matters for consideration is provided below.

#### a) Strategic Context

The planning proposal for the revised development concept is considered to be consistent with A Plan for Growing Sydney, Draft West Central District Plan, Council's Local Strategy, and relevant State Environmental Planning Policies and Section 117 Ministerial Directions.

#### A Plan for Growing Sydney

The Plan is intended to guide land use planning decisions for the next 20 years and presents a strategy for accommodating Sydney's forecast population growth over this time. Two of the key goals within the Plan are to create 'a City of housing choice with homes that meet our needs and lifestyles' and 'a great place to live with strong, healthy and well-connected communities'. As the planning proposal seeks to facilitate the delivery of housing within an area earmarked for growth the proposal is considered to be consistent with the Plan.

#### Draft West Central District Plan

In achieving the vision for the West Central Precinct, the District Plan includes the following key priorities which are of direct relevance to the current proposal:

- Improving housing choice;
- Improving housing diversity and affordability which includes planning for, and delivering, housing diversity;
- Create housing capacity within the District; and
- Provision of design-led planning.

The delivery of a high density residential development within the walkable catchment of the future Castle Hill Railway Station will facilitate an increase in the supply of housing to meet the housing demand of the future population. The local incentive provision will also facilitate an appropriate diversity of apartment types and sizes which will provide housing choice in the market and will ensure that that the housing stock appropriately aligns with the needs and expectations of the future Hills Shire demography.

Castle Hill is identified as a district centre as it plays a significant role in the district due to its scale of retail activity, facilities that serve the local community, level of transport services and high number of jobs. The District Plan envisions that the number of jobs within Castle Hill will almost double by 2036 to accommodate retail and local services for communities.

The District Plan lists proposed priorities for Castle Hill, including:

- Encourage a greater take up of land for commercial employment uses to complement the significant growth in residential apartments and Castle Towers retail expansion;
- Align State priorities for expenditure on regional roads, schools and utilities to support growth forecasts and to address current deficits;
- Seek a greater understanding as to how best to differentiate the employment opportunities of Castle Hill to that of Norwest and how planning controls might modify in response;
- Complete the upgrade of Showground Road and the Castle Hill ring road system;

- Develop public domain plans to enhance identified pedestrian linkages to feed into the future Castle Hills transport hub;
- Plan for the active recreational needs for the future residents;
- Encourage greater cultural opportunities and uses in the centre to support a diversity of activity day and night; and
- Investigate opportunities to improve public transport connections to Greater Parramatta and the Olympic Peninsula.

The planning proposal will facilitate a through site link which will make up a new road, increasing pedestrian and vehicular permeability. While the District Plan's primary focus for Castle Hill is around commercial development, the overarching goals of the Plan, including increasing housing diversity and supply, are addressed in this planning proposal.

#### Local Strategy

The key directions and objectives of the Local Strategy relevant to this proposal are:

- R1 Accommodate population growth;
- R2 Response to changing housing needs; and
- R4 Facilitate quality housing outcomes.

The planning proposal is consistent with the principles of the Local Strategy Residential Direction as it seeks to provide additional residential accommodation in close proximity to the future Castle Hill Railway Station and existing and planned services and infrastructure. It also applies to land that is already earmarked for higher residential densities through the North West Rail Link Corridor Strategy, The Hills Corridor Strategy and Castle Hill North Precinct Plan.

#### North West Rail Link Corridor Strategy (State Government)

The NSW Government Corridor Strategy provides a vision for how the areas surrounding the eight (8) new stations of the Sydney Metro Northwest could be developed to integrate new homes and jobs.

The Structure Plan for Castle Hill indicated a total capacity for Castle Hill of an additional 7,900 dwellings and 18,500 jobs. However based on take up rates of 56% for housing and 52% for employment it was anticipated that by 2036 the projected residential growth would be 4,400 dwellings and the employment growth 9,500 jobs. The identified future character included apartment living surrounding the retail/commercial core with higher density apartment living (7-20 storeys) in areas with direct access to the new station and medium density apartment living (3-6 storeys) on the periphery with townhouses and duplexes beyond this to deliver a diversity of housing.

The Strategy identifies the subject site within the high density apartment living character area. The character statement for this area anticipates 7-20 storeys, carefully master planned around communal open spaces and incorporating landscaped setbacks to existing streetscapes. The Strategy emphasises that these sites are only appropriate for multi-dwelling housing where the sites are of an appropriate size to deliver a high level of amenity for the existing and future residents. The high density apartment living character map is included below.



Castle Hill Precinct –High Density Apartment Living Character Map

The proposed development outcome for the site which seeks around 220 residential units within a built form ranging from 3, 13 and 17 storeys is generally consistent with the character anticipated for the site within the North West Rail Link Corridor Strategy.

#### Castle Hill North Precinct Plan

The Precinct Plan recognises the capacity within the Precinct for higher density residential development opportunities and the strong demand that will exist for apartment and townhouse living in Castle Hill. The plan identifies density, character and streetscape typologies to guide future development outcomes. The location of the higher density housing options was informed by factors such as proximity to the future rail station and the town centre. Lower density outcomes have been identified where land interfaces with other lower density housing, open space and Castle Hill Public School.

The exhibition of the draft Castle Hill North Precinct Plan enabled community feedback to be received based on a broad concept of redevelopment potential in the area, and for further investigations to be undertaken, including the development of the draft Hills Corridor Strategy to address strong interest in growth opportunities across the Rail Corridor.

The Castle Hill North Precinct Plan identified the subject site as being suitable for a residential density of 192 dwellings per hectare (which equates to an FSR of approximately 1.9:1), which is reflective of the anticipated density for the site within The Hills Corridor Strategy. Based on the area of the site (excluding Vivien Place), this would equate to around 164 dwellings. When applying this density to the overall development site, including the portion of Vivien Place that is proposed to be closed, this would equate to around 183 dwellings. The density map within the Castle Hill North Precinct Plan is included in the following figure.



Figure 6 Density Map – Castle Hill North Precinct Plan

The Castle Hill North Precinct Plan was adopted by Council at its meeting of 24 November 2015.

#### Castle Hill North Planning Proposal

On 2 November 2016 a Gateway Determination was issued by the Department of Planning and Environment to enable the exhibition of the Castle Hill North Planning Proposal. Since the issue of a the Gateway Determination a number of draft planning documents have been prepared to support the draft amendments to LEP 2012. These include a draft Contributions Plan to collect the necessary funds for the provision of local infrastructure required to support the additional population, draft amendments to DCP 2012 to regulate the urban structure, built form and the design of development and a draft public domain plan to guide the design for embellishment of the public realm. These draft planning documents are being reported separately to Council at this meeting for consideration.

The proposed structure plan for the Precinct is included below. As can be seen it has been anticipated that the subject site would have a built form of 4-8 storeys across the site. The intention of this was to facilitate a transition of height and density between the taller/higher density elements within close proximity to the station and the lower and medium density development to the north of the site.



**Figure 7** DCP Structure Plan – Castle Hill North Precinct Plan

Under the Castle Hill North Planning Proposal, the site has been given a Base FSR of 1:1 (consistent with the agreed methodology with the Department) and an Incentivised FSR of 1.54:1. Based on the area of the site (excluding Vivien Place), this would equate to 132 dwellings. The achievable density under the Castle Hill North Planning Proposal is lower than that originally identified within the Castle Hill North Precinct Plan, as a result of further investigations and consideration of appropriate built form on the site.

It is important to note than when preparing controls planning authorities cannot anticipate, or have 100% assurance, that certain sites will be amalgamated. Where developers can create a larger master planned development site (such as the subject site), higher densities and built forms may be appropriate as larger sites allow greater flexibility with design and layout of building forms in order to maximise solar access and privacy to units and achieve an attractive future streetscape and urban design outcome.

#### Ministerial Section 117 Directions

Section 117(2) of the *Environmental Planning and Assessment Act 1979* (EP&A Act) enables the Minister for Planning and Infrastructure to issue directions that Councils must address when preparing planning proposals for a new LEP. The relevant Section 117 Directions are:

- Direction 3.1 Residential Zones
- Direction 3.4 Integrating Land Use and Transport
- Direction 5.9 North West Rail Link Corridor Strategy
- Direction 7.1 Implementation of A Plan for Growing Sydney

The planning proposal is considered to be generally consistent with these Directions.

#### b) Floor Space Ratio and Density

The Castle Hill North Planning Proposal anticipates a yield of 132 dwellings on the subject site. In comparison, the current proposal seeks to increase the achievable yield on the site to 220 dwellings, which equates to 88 additional/unplanned dwellings (+66%).

It is proposed to facilitate the delivery of 220 dwellings on the site, with approximately 181 dwellings achievable at an 'incentivised' FSR of 1.9:1 (which is largely consistent with the outcomes originally envisaged under the Castle Hill North Precinct Plan), with the opportunity for a further 39 dwellings achievable through a 20% floor space bonus incentive, contingent on the public benefits associated with the road connection and pedestrian links. The additional 20% floor space bonus over and above the 'incentivised' FSR' would result in an overall FSR of 2.28:1 across the site.

As the proposal would facilitate yield in excess of what has been planned for as part of the infrastructure planning for the Castle Hill North Precinct, it is recommended that any amendment to planning controls to facilitate a yield in excess of what has been planned for, should be contingent on the proponent addressing the increased demand for local infrastructure. This should be undertaken as part of the preparation of a VPA for the site.

#### c) Building Height

The proposed buildings are substantially taller than what was originally anticipated for the site as part of the Castle Hill North Precinct Plan and Planning Proposal, which anticipates heights of up to 8 storeys at this location. When considering the appropriate heights of development, it is necessary to consider the significance of the site in relation to overall context of the Precinct and also the relationship between the site and adjoining sensitive uses. By doing so, an appropriate maximum building height and transition of height across the site can be determined.

The property to the south (Pennant Street Target Site) is subject to an approval for the construction of five (5) residential flat buildings ranging from 17 storeys to 23 storeys and will deliver 920 dwellings. The following site plan shows the height (in storeys) proposed on the subject site in relation to the heights anticipated on adjoining sites (through both the Castle Hill North Planning Proposal and the approved development on the Pennant Street Target Site).



Figure 8 Southern Elevation of Approved Pennant Street Target Site Development (View from Pennant Street)

The following figures show cross sections of the proposed development, including the approved Pennant Street Target Site development (on the left) and low/medium density development (on the right).



Figure 9 Cross Section - 13 Storey Tower



Figure 10 Cross Section - 17 Storey Tower

The incorporation of the 3 storey terraces along the Gilham and Gay Street frontages will provide increased buffer distances from the low/medium density development on the northern side of Gilham Street and the proposed 13 and 17 storey tower elements. The concepts that have been submitted indicate that the tower elements will be setback approximately 15 metres from the Gilham frontage. By having terraces along the frontage, with the tower elements setback, the predominant streetscape when viewed from the street will be a terrace edge.

In order to ensure that the built form is delivered it is recommended that draft development controls be applied to require a 3 storey terrace edge along the Gilham Street and Gay Street frontages and the application of setbacks which ensure that the tower elements are setback no less than 15 metres from the Gilham Street frontage. The proposed setback for terrace edge product is proposed to be 3m, which is consistent with the terrace setbacks proposed within the broader Castle Hill North Precinct. Notwithstanding, further consideration of the appropriateness of the setbacks for the subject site will be undertaken in conjunction with the consideration of the draft controls proposed for the broader Castle Hill North Precinct during the exhibition period.

#### d) Overshadowing

In determining the most appropriate land use and built form for the site it is important to consider the potential impact of the development on adjoining uses. In this regard consideration needs to be afforded to overshadowing of land south of the development.

The following diagrams show the potential shadow impact of the development at 9am, 10:30am, 12pm, 1:30pm and 3pm on the winter solstice (21 June).

### 25 JULY, 2017





June 21 9:00am



June 21 12:00pm

June 21 1:30pm

June 21 10:30am



June 21 3:00pm Figure 11 Overshadowing Diagrams – Winter Solstice

Future development on the site will be subject to the following solar access and overshadowing requirement:

- The common open space area must receive at least four hours of sunlight between 9am and 3pm on 21 June.
- Buildings must be designed to ensure that adjoining residential buildings and the major part of their landscape receive at least four hours of sunlight between 9am and 3pm on 21 June.

Based on the overshadowing diagrams the proposed common open space within the development (which will be located on the western edge of the development site - adjoining the proposed new road connection) will be generally free of any overshadowing and have direct solar access from 10am to 3pm.

With respect to the overshadowing of adjoining sites, the control requires that a major part of the landscape is to receive at least 4 hours of sunlight between 9am and 3pm on the winter solstice. The information submitted indicates that at least 39% of the communal open space within the adjoining Target Site would achieve at least 4 hours of sunlight during the allocated time period. The control does not indicate what proportion of the landscape is to receive 4 hours of solar access, however standard practice would suggest that the proportion should be least 50%.

Whilst the proposal does not achieve 50% in this instance it is considered to be acceptable as:

- The southern site is subject to a development approval where a proportion of the communal open space is already proposed to be overshadowed by the buildings within the approved development;
- A significant portion (at least 39%) of the landscape will receive 4 hours of solar access;
- More than 50% of communal open space will achieve solar access during the critical lunch time period of 12pm and 2pm; and
- The adjoining communal open space would comply with the Apartment Design Guide which requires that a minimum of 50% direct sunlight to the principal usable part of the communal open space for a minimum of 2 hours between 9 am and 3 pm on 21 June. Based on the analysis submitted with the proposal the overall proportion of the communal open space that would receive at least 2 hours of sunlight during 9am and 3pm is 87%.

#### e) Traffic and Transport

As part of the Castle Hill North Planning Proposal, additional intersection improvements are proposed to ensure that the road network operates at an efficient level of service following development. Broadly, these improvements are as follows:

- Roundabouts in four (4) locations are to be provided under the Contributions Plan. The works are considered necessary to meet future demand, whilst ensuring an acceptable level of access, safety and convenience for all street and road users within the Castle Hill North Precinct. New roundabouts are proposed at the Carramarr Road/Castle Street junction, Gilham Street/Carramarr Road junction, Gilham Street/Old Castle Hill Road junction and the Garthowen Avenue/Old Castle Hill Road junction; and
- Intersection upgrade/realignment at the junction of Old Northern Road/McMullen Avenue/Brisbane Road to improve its operational efficiency.

Whilst the assessment submitted with the proposal concludes that the proposed development will have a negligible impact on the surrounding road network, it is principally focused on the subject site without full consideration of the growth that is likely to occur within the broader Castle Hill North Precinct.

In the event that Council decides to progress the planning proposal to Gateway it is recommended that an amendment traffic assessment be submitted to assess the impact of the proposed development on the performance of the surrounding road network and key intersections. This must take into account the proposed road improvements (within the Castle Hill North Precinct), the additional growth resulting from the Castle Hill North Planning Proposal and the approved growth on the Pennant Street Target Site to the south. The assessment will also need to have regard to the potential impact of the new road along the western boundary of the site.

#### f) Public Benefit (Road Link)

The planning proposal seeks to provide part of a new local road connection from Gilham Street to Les Shore Drive, along the boundary of the property to the south which would be constructed and dedicated to Council (at no cost to Council). In total, the future road link would be approximately 270 metres in length, of which approximately 43 metres would be provided by the subject development. It is anticipated that the remainder of the road link would be completed as part of the redevelopment of the southern property. The location of the road link and detail of the part of the road that would be provided as part of the subject proposal are identified in the following figures.



Figure 12 Future Road Link



Site Plan – Part of Future Road Link on Subject Site

The proposal allows for a 16.4m total road reserve width, which is consistent with that proposed for other local roads in the Precinct. This would be comprised of 2 x 3.2m traffic lanes, 1 x 3m parking lane and a 3.5m verge on both sides of the carriageway.

It is noted that the redevelopment of the site as part of a consolidated development site would involve the closure and incorporation of the existing Vivien Place Cul-de-sac, which is currently a public road, into the development site. The total area of the proposed road reserve is  $700m^2$ , compared with the area of the amalgamated Vivien Place at  $968m^2$ .

It is considered that the proposed local road (when fully connected to Les Shore Place) would allow for greater permeability through this part of the Precinct and would promote a positive development outcome in terms of the local road network. However, any additional development potential on the site, over and above what is anticipated for the site as part of the Castle Hill North Planning Proposal, should be contingent on the construction and dedication of part of this road link. Matters relating to the construction and dedication of the new road link along the western boundary and the future closure of Vivien Place would need to be considered as part of the draft VPA for the site offered by the proponent.

#### g) Pedestrian Connectivity

The proposed development concept, as revised by the proponent, incorporates a single pedestrian connection from north of Gilham Street to Pennant Street. This connection will provide improved pedestrian permeability through Precinct and improve access to the Castle Towers Shopping Centre and active uses proposed along Pennant Street.

Due to the change in level created by the steep retaining wall along most of Pennant Street, there is no safe or direct route for residents through the Target Site at 26 Pennant Street. However, there is potential for the pedestrian link to be provided along the eastern boundary of the property to the south (26-34 Pennant Street). The remainder of the pedestrian link would ultimately need to be completed as part of the redevelopment of the southern site.

The draft VPA will need to provide detail regarding the public right of access through the site, including the extent of land that would be subject to a public right of carriage. The location of the proposed pedestrian link is included in the following figure.



Figure 14 Pedestrian Connectivity (through site link)

#### h) Local Infrastructure

Under the Castle Hill North Planning Proposal the site has been given a Base FSR of 1:1 (consistent with the agreed methodology with the Department) and an Incentive FSR of 1.54:1. Based on the area of the site (excluding Vivien Place), this would equate to 132 dwellings. Since the issue of a the Gateway Determination for the Castle Hill North Planning Proposal a draft Contributions Plan has been prepared to collect the necessary funds for the provision of local infrastructure required to support the additional population.

The population growth forecast within the draft Contributions Plan is based on a yield of 132 dwellings on the subject site. As the proposal would facilitate approximately 220 dwellings, this equates to 88 unplanned dwellings. Based on participation rates within The Hills Shire (from the 1995, 2005 and 2012 Recreation Plan household survey results), 2,000 additional dwellings within an area would typically generate the need for approximately:

- 1 (one) new sports fields;
- 1 (one) local park;
- 1 (one) netball court;
- 1 (one) tennis court; and
- 40% of a local community centre.

The 88 additional unplanned dwellings (over and above the 132 dwellings planned for as part of the draft Contributions Plan for the Castle Hill North Precinct) proposed by the current planning proposal would generate the need for approximately:

- 4.4% of a new sports field;
- 4.4% of a local park;
- 4.4% of a netball court;
- 4.4% of a tennis court; and
- 7.8% of a local community centre.

It is recommended that Council undertake further negotiation with the proponent to address the increased demand for local infrastructure generated by the proposed increase in residential density. Matters relating to how the proponent intends to address the additional demand on local infrastructure, including the funding of additional infrastructure, should be addressed in the draft VPA offered by the proponent.

#### i) Local Incentives Provision

The proponent has indicated a commitment to comply with Council's apartment size, mix and car parking requirements which will promote the housing outcomes advocated by Council to suit the needs of expected future residents.

The proposed local provision would utilise the incentives framework established through the precinct planning process for the Castle Hill North Precinct which provides a 'base floor space ratio' and an 'incentivised floor space ratio'. This approach is entirely consistent with the agreed housing diversity methodology between Council and the NSW Chief Town Planner. Given the uplift generated by this proposal should only be granted where the development meets Council's requirements, it is recommended that the 'base floor space ratio' be set at 1:1 (allowing for approximately 95 dwellings), with an 'incentivised floor space ratio' of 1.9:1 (allowing for approximately 181 dwellings).

An additional 20% floor space incentive would increase the total achievable yield on the site to 220 dwellings. This floor space bonus would be granted through the key site provision, where the site is amalgamated to form a consolidated development site, the proposed development incorporates a three (3) storey terrace edge along the Gilham and Gay Street frontages and the proposed road connection and pedestrian link are constructed and dedicated to Council, at no cost. The take-up of all available incentives by the developer would allow for a total achievable FSR of 2.28:1 across the site.

#### 5. RECOMMENDED AMENDMENTS TO LEP 2012

In recognition of the matters raised within this report it is recommended that a planning proposal be forwarded to the Department of Planning and Environment for Gateway Determination, to amend LEP 2012 as follows:

- Amend the Land Zoning Map to rezone the site from R2 Low Density Residential to R4 High Density Residential;
- Amend the Height of Buildings Map to remove the height of buildings requirement applying to the site;
- Amend the Lot Size Map to increase the minimum lot size requirement from 700m<sup>2</sup> to 1,800m<sup>2</sup>;
- Amend the Floor Space Ratio Map to apply a 'base' Floor Space Ratio of 1:1 to the site and to mark it as 'Area A';
- Amend the Floor Space Ratio Incentive Map to apply an 'incentivised' Floor Space Ratio of 1.9:1 to the site;
- Identify the site on Key Site Map and amend Clause 4.4B to allow the site to achieve the 20% bonus floor space incentive where the site is amalgamated,

where terrace edges are provided along the Gilham and Gay Street frontages and where the road along the western boundary and public pedestrian through site link are delivered.

The proposed wording for Clause 4.4B is included below.

#### 4.4B Additional floor space ratio incentive for key sites

- 1. The objectives of this clause are as follows:
  - (a) to promote development that does not isolate sites that will contribute to an improved built form outcome.
  - (b) to ensure the provision of quality public domain and improved pedestrian and cycle connections within centres.
  - (c) to facilitate development that is sympathetic to the character of heritage items.
- 2. This clause applies to land identified as Areas D, E, F, G, H, I and J on the Key Sites Map.
- 3. Despite clause 4.4 and 4.4A, development consent may be granted for development on land to this clause applies that exceeds the floor space ratio shown the <u>Floor Space Ratio Incentive Map</u> only if:
  - (a) The development complies with the all of the requirements in clause 4.4A;
  - (b) The development is for the entire area identified as a Key Site on the <u>Key Sites Map</u>;
  - (c) The maximum floor space ratio, for development on land where the proposed development is permitted, does not exceed the floor space ratio allowed by the <u>Floor Space Ratio Incentive Map</u> by more than 20%; and
  - (d) The development in an area shown in Column 1 of the table to this subclause meets the specifications shown opposite the area in Column 2.

| <b>Column 1</b><br>Area on the <u>Key Sites</u><br><u>Map</u> | <i>Column 2</i><br><i>Specifications relating to the Area</i>   |
|---|---|
| Area K  | The entire key site is amalgamated to form one development site.<br>The proposed development incorporates a   |
|   | three storey terrace edge along the Gilham<br>Street and Gay Street frontages.  |
|   | A road link along the western boundary of the site, with a reservation of 16.4m is constructed and dedicated at no cost to Council.                               |
|   | A through-site link with public right of carriage<br>for pedestrian movement is provided through<br>the site connecting Gilham Street to 23-26<br>Pennant Street. |

**The Hills DCP** means The Hills Development Control Plan as in force at the commencement of this Plan.

It is noted that the proposed amendments to the Land Zoning map, Floor Space Ratio map, Lot Size map and Height of Buildings map and the insertion of proposed Clause 4.4B are already proposed as part of the Castle Hill North Planning Proposal. If the Castle Hill North Planning Proposal is made prior to the finalisation of this proposal, then they will not be necessary as part of the subject proposal. Rather the proposal for the subject site would simply seek to amend the incentive floor space ratio map, key site map and update the table within Clause 4.4B to include the specifications for the subject site ('Area K').

#### 6. RECOMMENDED DEVELOPMENT CONTROL PLAN AMENDMENTS

As part of the Castle Hill North Planning Proposal, a draft DCP 2012 (Part D Section 20 – Castle Hill North) has been prepared to guide future development within the Precinct. This draft DCP is being reported to Council concurrently with this planning proposal.

If Council decides to progress with this Vivien Place planning proposal, further amendments to the draft Castle Hill North DCP will be required as follows:

- Update the structure plan for the precinct to identify the proposed height range for the site being 3-17 storeys on the site include a new road connection along the western boundary of the site;
- Update the Indicative Street Network and Hierarchy figure to identify the new road connection along the western boundary of the site;
- Insert a road profile for the new road connection which will have a reservation width of 2 x 3.2m traffic lanes, 1 x 3m parking lane and a 3.5m verge on both sides of the carriageway; and
- Update the setback map to identify that development up to 3 storeys (terrace style) will be setback 3m from the boundary line for the 1<sup>st</sup> and second storey, and 3m for the 3<sup>rd</sup> storey. All storeys above the 3<sup>rd</sup> storey to be setback 15m from the front boundary line along Gilham Street and 6m from the from the front boundary line along Gay Street.

It is recommended that draft DCP 2012 Part D Section 20 – Castle Hill North, as detailed in Attachment 1, be exhibited concurrently with the planning proposal.

#### 7. VOLUNTARY PLANNING AGREEMENT

The proponent has offered to enter into a VPA in association with this planning proposal. It is recommended that Council proceed with discussion with the Proponent to prepare a draft Voluntary Planning Agreement which will address the following matters:

- Secures the delivery of the proposed local road along the western boundary of the site;
- Address the closure of Vivien Place and incorporation of this land into the development site;
- Secures the provision of pedestrian linkages/ public right of access through the site; and
- Resolves how the Proponent will address the increased demand for local infrastructure generated by the proposed increase in residential density, over and above the yield planned for as part of the Castle Hill North Planning Proposal.

Following the preparation of the draft VPA, and prior to any public exhibition of the planning proposal, the draft VPA will need to be reported to Council for consideration.

#### IMPACTS

#### Financial

This matter has no direct financial impact upon Council's adopted budget or forward estimates.

#### The Hills Future - Community Strategic Plan

The proposal is consistent with the vision and objectives of The Hills Future – Community Strategic Plan as it will facilitates a desirable living environment and assists Council in meeting its growth targets. It is also consistent with the key strategy of managing new and existing development with a robust framework of policies, plans and processes that is in accordance with community needs and expectations.

#### RECOMMENDATION

- 1. A planning proposal be forwarded to the Department of Planning and Environment for a Gateway Determination to amend The Hills Local Environmental Plan 2012 as follows:
  - Amend the Land Zoning Map to rezone the site from R2 Low Density Residential to R4 High Density Residential;
  - Amend the Height of Buildings Map to remove the height of buildings requirement applying to the site;
  - Amend the Lot Size Map to increase the minimum lot size requirement from 700m<sup>2</sup> to 1,800m<sup>2</sup>;
  - Amend the Floor Space Ratio Map to apply a 'base' Floor Space Ratio of 1:1 to the site and to mark it as 'Area A' (subject to Council's housing mix and diversity local provision – Clause 7.12);
  - Amend the Floor Space Ratio Incentive Map to apply an 'incentivised' Floor Space Ratio of 1.9:1 to the site; and
  - Identify the site on Key Site Map and amend Clause 4.4B to allow the site to achieve the 20% bonus floor space incentive where the site is amalgamated, where terrace edges are provided along the Gilham and Gay Street frontages and where the road along the western boundary and public pedestrian through site link are delivered (this will increase the total achievable Floor Space Ratio to 2.28:1).
- 2. Council proceed with discussion with the Proponent to prepare a draft Voluntary Planning Agreement which secures the delivery of the proposed local road, closure of Vivien Place, provision of pedestrian linkages and resolves how the Proponent will address the increased demand for local infrastructure generated by the proposed increase in residential density.
- 3. Following the preparation of the draft Voluntary Planning Agreement, and prior to any public exhibition of the planning proposal, a report on the draft Voluntary Planning Agreement be submitted to Council for consideration.
- 4. The proponent be required to prepare an updated traffic assessment, prior to exhibition, which assesses the impact of the proposed development on the performance of the surrounding road network and key intersections, taking into account the proposed road improvements (within the Castle Hill North Precinct), the approved growth on the target site (36 Pennant Street, Castle Hill) and the additional growth resulting from the Castle Hill North Planning Proposal. The assessment will also need to have regard to the potential impact of the new road along the western boundary of the site.

5. Draft The Hills Development Control Plan 2012 Part D Section 20 – Castle Hill North, as detailed in Attachment 1, be exhibited concurrently with the planning proposal.

#### ATTACHMENTS

1. Draft the Hills DCP 2012 (Part D Section 20 - Castle Hill North) – Vivien Place Planning Proposal (2/2017/PLP) (63 pages)

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# The Hills Development Control Plan (DCP) 2012

## www.thehills.nsw.gov.au

ATTACHMENT 1 Sydney's Garden Shire



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## 1 Introduction

This Section establishes a framework and controls to guide development in the Castle Hill North Precinct.

## 1.1 Land to which this Section applies

This section applies to the land within the Castle Hill North Precinct (refer to Figure 1).



1. Land to which this Section applies

## 1.2 Purpose of this Section

The purpose of this section of the DCP is to guide future development of the Castle Hill North precinct by identifying the vision, development principles, key elements and structure for the future development of the precinct. It seeks to ensure the orderly, efficient and environmentally sensitive development of the precinct to achieve high quality urban design outcomes.

## 1.3 Relationship to other Sections of the DCP

This section forms part of The Hills Development Control Plan 2012 (DCP 2012). Development within the Castle Hill North Precinct will need to have regard to this section of the DCP as well as other relevant controls in DCP 2012. In the event of any inconsistency between this section and other sections of DCP 2012, this section will prevail to the extent of the inconsistency.

## 2 Vision and Principles

## 2.1 Vision

The Castle Hill North Precinct is proposed to become an attractive and well connected neighbourhood that achieves housing targets, creates vibrant, safe and desirable places, reinforces the garden Shire character and lifestyle and is supported by necessary infrastructure. It is anticipated that the precinct will provide up to 3283 additional dwellings by 2036. In order to meet this vision, future development within the Precinct must achieve the following key principles and strategic priorities.

## 2.2 Development principles

To achieve the vision, future development within the Precinct must address the following key principles and strategic priorities of Council:

#### **Housing Diversity**

As the population grows there will be greater reliance on higher density development to accommodate future housing demand. The expected characteristics of the Hills Shire population will continue to include a variety of household types including singles, couples and a high proportion of households with children. It will be critical that future high density development provides 'dwelling diversity' to ensure the market caters for the different living needs, expectations and household budgets within the community. This will require the provision of an appropriate mix of one, two and three bedroom apartments which are varied in size.

Apartment buildings are long term building stock so it is very important that if they are to be built, they are resilient over the long term. Unlike detached housing where landowners can choose the style and size of their home, a homeowner wanting an apartment can only choose from what is being provided. Whilst smaller apartments should be provided to meet the needs of a certain demographic within the market, moderate and larger apartments should also be provided to meet the latent demand for this housing option. This will then reduce pressure on smaller, more affordable housing options.

In order to achieve appropriate housing diversity within the Corridor, a floor space incentive provision has been included within The Hills Local Environmental Plan 2012 which permits additional floor space for developments that provide the required mix of apartment types and sizes (refer to figure 2). Further information on housing diversity is also provided as Attachment A.

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2. Approach to Housing Diversity

#### **Transit oriented development**

Transit oriented development (TOD) involves the creation of compact, walkable, mixed-use communities around public transport nodes. A key goal of TODs is to increase the number of people who walk, cycle or use public transport as their main form of transport. TODs have densities that result in increased patronage of public transport and provide more opportunities for people to live near the station and reduce their reliance on vehicles.

The need to locate high density housing in centres with good access to services, community facilities and transport is well recognised and will support the on-going operation of the Sydney Metro Northwest. Density at the core allows for a scale and character suitable for pedestrian connectivity. Centres should provide a mixture of residential, retail and commercial activities that are centred around transport and create an environment where services, recreation, entertainment, jobs and housing provide a lifestyle alternative to the traditional suburban context, consistent with the principles of TODs.

This DCP Sections supports the provision of TODs by helping to deliver the highest densities in key strategic locations close to centres and existing and proposed transport infrastructure. This will ensure a sensible balance can be achieved between delivering on housing targets whilst ensuring an appropriate transition in residential densities and maintaining residential character.

#### Infrastructure and open space

Public open spaces play an important role in urban areas including provision of recreation, environmental conservation, connecting people with nature and improving social and mental health.

The expected additional population within the Castle Hill North Precinct will increase demand for various public facilities and services (such as roads, community facilities, open space and the like). The future population should be provided with access to open space, recreation and community facilities in line with the lifestyle enjoyed by existing residents.

There is a need to improve open space networks to meet the demands generated by incoming population and ensure appropriate recreational opportunities are provided for the future population. A number of local parks will be embellished to improve their capacity. Development within the Precinct will also be levied for the provision of new playing fields, cycle-ways, and public domain improvements which will be delivered to improve the quality of life of future residents.

#### Place Making

Place making will be a key focus in order to provide neighbourhoods that are sustainable, accessible, safe, attractive and well serviced with a unique character and sense of place. The development controls will provide the guidelines to make neighbourhoods liveable including vibrant activity centres, permeable and safe movement networks, generous public spaces, high quality built form and ecologically sustainable development. The provision and embellishment of quality spaces including streets, parks, buildings, and other public spaces will enable greater interaction between people and foster healthier, more social and economically viable communities.

Public areas such as informal gathering areas within centres will include high quality and durable elements such as seating, shading and lighting to enhance the amenity of these areas. Streets will be enlarged where possible incorporating new public domain treatments including new paving, new street furniture and lighting, improved pedestrian access and dedicated street tree planting.

Quality built form plays a vital role in achieving liveable, productive and resilient environments and creating great places that people want to live, work, visit and invest in. Development which achieves the key principles and meets with the development controls in this DCP will ensure an exemplary standard of design that provides a positive contribution to the public realm. A design excellence clause has been included within The Hills Local Environmental Plan 2012 to require certain buildings and or development sites to be assessed by a design excellence panel to achieve quality built form outcomes for the precincts.



3. Activated pedestrian and cycleway Source: Brent Toderian



4. Retail at ground level Source: Google Streetview

## 3 Desired Character and Structure Plan

### 3.1 Desired Character

Castle Hill North Precinct will be a pedestrian friendly centre which will provide an attractive alternative to the traditional suburban context. It will focus on an appropriate scale and amenity for pedestrians which will be achieved by providing buildings at a human scale and an improved public domain that make travel by foot a desirable option. Developments will have reasonable setbacks and landscaping reflective of their intended character.

Development is to be consistent with the desired character for the precinct as well as the Structure Plan streetscape area controls, key precinct elements, general controls and development type controls. LEP 2012 utilises floor space ratios as the primary development standard for the Castle Hill North Precinct. This provides the flexibility to articulate and guide the desired built form outcomes on each individual development site. In order to provide a guide of the likely built form outcome, the structure plan identifies the intended land uses, indicative building height ranges and key links.

#### Objectives

- a. To precinct will provide for a diverse population in a higher density urban environment within a landscaped garden setting.
- b. To encourage development of high architectural quality exhibiting innovative ecological sustainable urban design.
- c. To provide a high amenity living environment with high quality attractive public open space.
- d. To locate higher scale residential development closer to Castle Hill station to cater for future demand.

#### Controls

- 1. Development is to comply with the Castle Hill North Precinct Structure Plan.
- 2. Development is to be of a high design quality to ensure an attractive, amenable and enjoyable urban environment.



5. Desired future character Source : Oculus

### 3.2 Castle Hill North Precinct Structure Plan

#### Objectives

- a. To ensure that development occurs in a coordinated manner consistent with the vision and development principles for the Precinct.
- b. To provide a diversity of residential development within the precinct.
- c. To locate higher scale residential development close to station to optimise access to public transport.

#### Controls

1. Development is to comply with the Castle Hill North Precinct Structure Plan.



<sup>6.</sup> Castle Hill North Precinct Structure Plan
# 3.3 Streetscape Areas

#### **Objectives**

- a. To ensure the delivery of an appropriate mix of uses.
- b. To ensure that the proposed land uses and the built form of future development contributes to the intended character for each streetscape.
- c. To ensure that future development provides an appropriate address to sensitive interfaces and transitions to the surrounding residential context.
- d. To provide for a high density residential development with a high quality public domain, high canopy trees and activated streets.
- e. To ensure that each streetscape is distinct yet contributes to the overall vision for the Castle Hill North Precinct, which is for a vibrant, connected and walkable centre that is an attractive place to live, work and visit.

#### Controls

- 1. Development shall comply with the 'Structure Plan' included within Figure 6.
- 2. Development is to be consistent with key streetscape elements as outlined below.

There are four key streetscape areas within the precinct as identified in Streetscape Area Map below.



7. Streetscape Area Map

### **Urban Active Edge Streetscape**

The 'Urban Active Edge Streetscape' includes land along Pennant Street/ Castle Street and the eastern side of Old Castle Hill Road (from McMullen Avenue to just north of Garthowen Crescent).

#### **Character**

- a. This streetscape will provide a high degree of pedestrian connectivity to the Castle Hill Railway Station and other retail and commercial services within the Castle Hill Centre.
- b. Development will contribute to a high density environment with a compact urban form.
- c. This area will have a lively and vibrant streetscape which will be achieved through a mix of uses and street level activation.
- d. The delivery of public domain improvements including high quality paving, street furniture and street trees along these frontages will contribute to the consistency of the streetscape.



8. Activate Street frontage, Sydney Source: THSC



9. Ground floor retail, Sydney Source: THSC



10. Active street frontage, Sydney Source: Google Maps



11. Active Street frontage, Sydney Source: THSC

Land Use

- a. For land zoned R1 General Residential, retail and commercial uses shall be provided on the ground and first floors.
- b. For land zoned R4 High Density Residential, ground floor neighbourhood shops are encouraged to meet the day to day requirements of residents.

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12. Residential Development with fine grain residential street interface, Harold Park Source: THSC

#### Street Frontage

- a. Buildings shall provide a hard line edge, at the setback line to provide continuity and create a seamless and identifiable area of public and private space.
- b. Provide retail and commercial uses on the ground and first floors with fine grain articulation.
- c. Provide awnings to active frontages.
- d. Treatment of the front setback areas are to integrate with the public domain treatments identified within the Castle Hill North Public Domain Plan and provide a consistent streetscape.



13. Activated street frontage with residential above Source: Google Streetview

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14. Cross section of a Landscape Setback Streetscape

#### Landscape Setback Streetscape

The 'Landscape Setback Streetscape' includes the areas of Gilham Street, Gay Street, Old Castle Hill Road (both sides), Castle Street (west of Carramar Road) and Carramar Road (north of Larool Crescent).

#### **Character**

- a. This streetscape area includes medium to low-rise residential development with generous setbacks reflective of a landscaped garden character.
- b. Future development will provide a transition of height and density to reflect the proximity of the sites from the Castle Hill Railway Station.
- c. Lower scale development with high quality landscape treatments to be provided along interfaces with sensitive uses.
- d. The streetscape will be characterised by wide footpaths and tree lined verges to encourage pedestrian movement.

#### Land Use

a. Terrace housing style development and medium-high density residential apartments in a landscaped setting.



15. Landscaped setback Rhodes Source: THSC



16. Landscaped setback Lindfield Source: Google Streetview



17. Cross section of a Landscape Setback Streetscape

### Street Frontage

- a. Where high density development is provided the streetscape will be characterised by landscaped setbacks.
- b. Setback areas, where high density development is proposed, are to be intensively landscaped and shall include ground cover (grass), shrubs and trees of varying heights so as to facilitate the retention of 'The Garden', feel.
- c. A minimum of two high canopy trees per 30 m of street frontage where the street setback is greater than 3m is to be provided within the front setback.
- d. Where terraces are proposed, development shall address the 'Terrace Edge Streetscape' street frontage elements.
- e. Deciduous trees are encouraged within the front setback areas to facilitate sunlight access in winter.
- f. Buildings on sites which adjoin public open spaces shall have an outlook to the adjoining open space area, so as to increase passive surveillance of these spaces.
- g. Development is to ensure that the private open space of adjoining properties including the common open spaces of private developments is to receive a minimum of 4 hours of sunlight between the hours of 9am to 3pm on June 21.
- h. No additional overshadowing of public open spaces such as riparian ways, local parks and plazas, including areas adjoining the precinct is to occur between the hours of 11am and 2pm between the dates of April 21 and August 21.

### **Open Street Feel Streetscape**

The 'Open Street Feel Streetscape' includes land along Garthowen Crescent.

#### <u>Character</u>

- a. This streetscape will be characterised by high density residential development within an open landscaped setting.
- b. Sites within the southern portion of Garthowen Crescent, that have a dual frontage with McMullen Avenue, will have a more urban setting to provide a transition to the highly urban 'Urban Active Edge Streetscapes' which is identified along Old Castle Hill Road and McMullen Avenue.
- c. Building heights and densities shall transition throughout the streetscape to respond to existing lower scale development and other sensitive interfaces including Garthowen House.
- d. To accommodate a higher density environment a moderate widening of the Garthowen Crescent carriageway will be required to facilitate safe vehicular movement and an appropriate amount of on-street parking.

#### Land Use

- a. For land zoned R1 General Residential, retail and commercial uses shall be provided on the ground and first floor so as to facilitate active and vibrant street frontages and to increase employment opportunities. Upper floors will comprise residential levels.
- b. Higher density residential development is to occur in the R4 High Density Residential zones to provide a range of dwelling types in near adjacency to the rail station.
- c. Building heights and densities are to transition downward to Garthowen House and the lower scale residential uses within, and adjoining, the Castle Hill North Precinct.
- d. Terrace housing style development is to be provided within the R3 Medium Density Residential zone.



18. Example Residential Development with open street feel, Wentworth Point Source: Google Maps Streetview

#### Street Frontage

- a. This streetscape will have two different character areas. The northern end of Garthowen Crescent, will have an open landscaped feel which will be facilitated through generous landscaped setbacks, where a higher density development is proposed, incorporating a blend of native and exotic species (ground cover (grass), shrubs and trees).
- b. The southern end of Garthowen Crescent will also have an open landscaped feel, however it will be a transitional area to the 'Urban Active Edge Streetscape'.

c. Future development shall be designed to provide clear sight lines to the adjoining street verges.



19. Cross section of Open Street Feel Streetscape

# Terrace Edge Streetscape

The 'Terrace Edge Streetscape' includes land along Barrawarn Place, Larool Crescent and Carramar Road (south).

#### Character

- a. This streetscape will be characterised by terrace lined streets with soft landscape treatments within the front setback areas of terraces.
- b. Fine grain terrace style street appearance will break up the massing and scale of the built form and present a compact medium density dwelling type which transitions sensitively to the surrounding neighbourhood.

#### Land Use

- a. Terrace type housing on land zoned R3 Medium Density Residential.
- b. Residential flat buildings on land zoned R4 High Density Residential. These developments are to have a street address which is reflective of a terrace streetscape.

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20. Terrace Development Source: THSC

21. Terrace Development Source: Domain

### Street Frontage

- a. Terrace style development and scale, no greater than 3 storeys in height.
- b. Private open space areas in the form of courtyards and small garden areas will be provided in the front setback areas.
- c. Provide moderate and low level landscaping within the private open space courtyards to soften the interface of the built form with the public realm.



22. Cross section of Terrace Feel Streetscape

# 4 General Development Controls

# 4.1 Movement network and design

#### Objectives

- a. To encourage residents to walk or cycle to shops, railway station, recreation areas, community and other facilities by providing for safe and direct pedestrian and cycle connections between key locations.
- b. A functional and attractive new street network is provided that facilitates access, safety and convenience for all street and road users and minimises the negative impact of traffic.
- c. Carriageways and verge widths are consistent with the identified street hierarchy and profiles to allow streets to perform their designated functions within the street network, enhance functionality and amenity for users and accommodate public utilities and drainage systems.
- d. Improve the capacity and function of the road network to support higher density development.

- 1. The street network is to be consistent with the 'Indicative Street Network and Hierarchy' within figure 23.
- 2. Streets profiles are to be consistent with the street profiles in Figures 26-29.
- 3. The design and construction of road infrastructure shall comply with Council's Design Guidelines Subdivisions/Developments.
- 4. Road infrastructure is to be constructed to Council's specifications.
- 5. The cycleway network is to be generally consistent with the 'Existing and Proposed Cycleway Network' map in Figure 24.
- 6. Pedestrian links shall be provided, by way of legal public access, in accordance with the 'Indicative Street Network and Hierarchy' in Figure 23.
- 7. As high density development occurs along Garthowen Crescent, land identified within the 'Garthowen Crescent Land Dedication Plan' shall be dedicated to Council at no cost.
- Land along the northern side of Castle Street and along both the eastern and western sides of Old Castle Hill Road, as identified in the Castle Street and Old Castle Hill Road - Road Widening Plans (Figures 30-33) shall be acquired for road widening.

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24. Existing and Proposed Cycleway Network



25. Profile – Enhanced Collector Road 1 (Old Castle Hill Road)

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26. Profile – Enhanced Collector Road 2 (Castle Street)

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### 27. Profile – Collector Road (Gilham Street and Carramarr Road)





28. Profile – Local Road 1 (Larool Crescent, Barrawarn Place and Gay Street)

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29. Profile – Local Road 2 (Garthowen Crescent)

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30. Profile – Local Road 3 (New Road Connecting Gilham Street and Les Shore Place)

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31. Garthowen Crescent Land Dedication Plan



32. Castle Street – Road Widening Plan (East)



33. Castle Street - Road Widening Plan (West)

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34. Old Castle Hill Road – Road Widening Plan

# 4.2 Public Domain

#### Objectives

- a. To provide a range of quality public spaces to support new residential and employment uses.
- b. To improve the quality and aesthetic of the public domain to reflect the transitioning of Castle Hill North
- into a Transit Centre.c. To provide an improved pedestrian experience.
- d. Undergrounding of power lines to improve the aesthetics and liveability of the centre and to facilitate increased space within road reserves to install public domain improvements.

#### Controls

- 1. Development applications shall comply with the Castle Hill North Public Domain Plan and demonstrate how high quality elements (driveways, footpaths, street trees, street furniture etc.) will be incorporated into future development.
- 2. As part of future development, developers shall arrange with the utility provider for the undergrounding of the power lines adjoining the development site. The undergrounding of the power lines shall be at no cost to Council.
- 3. No additional utility objects shall be located in the public right of way or street verge for any development.

# 4.3 Sunlight to Public Spaces

#### **Objectives**

- a. To provide a comfortable and enjoyable public realm.
- b. To ensure new buildings and works allow good sunlight access to public spaces.
- c. To ensure that overshadowing from new buildings or works does not result in significant loss of sunlight and diminish the enjoyment of public spaces for pedestrians.
- d. To protect, and where possible increase the level of sunlight to public spaces during the times of the year when the public space is most commonly used.

#### Controls

- 1. Development is to ensure that the private open space of adjoining properties including the common open spaces of private developments is to receive a minimum of 4 hours of sunlight between the hours of 9am to 3pm on June 21.
- No additional overshadowing of public open spaces such as local parks and plazas, including public open spaces adjoining the precinct is to occur between the hours of 11am and 2pm between the dates of April 21 and August 21.

# 4.4 Integrated Water Management

#### Objectives

- a. To adopt best practice techniques for stormwater quality management.
- b. To minimise flooding and reduce the effects of stormwater pollution on waterways.
- c. To ensure that land is appropriate to managing and minimise risks from flooding.
- d. To ensure an integrated approach to water management through the use of water sensitive urban design (WSUD) principles.

#### Controls

1. A Stormwater Management Plan is to be prepared for each development application to include consideration of various sustainable practices including stormwater harvesting and re-use and water conservation.

 All Stormwater drainage designs are to comply with the most up to date revision of Council's Design Guidelines Subdivision/Developments (September 2011) and Contributions Plan No.17 – Castle Hill North Precinct, or an appropriate alternative approved by Council.

### Flood Management

- 3. Any site that is identified as a Flood Control Lot is to comply with Part C Section 6 Flood Controlled Land, of this DCP.
- 4. Flood planning levels for new development shall comply with the requirements of Part C Section 6 of this DCP.
- 5. Development is to comply with the flood risk management provisions of Part C Section 6 of this DCP.
- 6. All landscaping is to be compatible with flood risk and not impede overland stormwater flows.
- 7. All vegetation species and structures, including paths, walls and fences, are to be able to withstand temporary flood inundation in any areas designated as detention basins.
- 8. During the construction phase of development, the relevant Stormwater Management Objectives for New Development as set out in the most up to date revision of "Managing Urban Stormwater: Soils and Construction" (NSW Department of Housing) must be complied with in full.
- 9. Erosion and sediment control measures are to be implemented and regularly maintained on site, while sediment trapping measures are to be located at all points where stormwater runoff can enter inlets to stormwater systems, or where runoff may leave the construction site.

#### Water Sensitive Urban Design (WSUD)

- 10. WSUD is to be adopted throughout all development, incorporating water quality management and attenuation of runoff to acceptable levels following development.
- 11. The following stormwater management objectives are to be achieved for all development within the Precinct:
  - 90% reduction in the post-development average annual gross pollutant load;
  - 85% reduction in the post-development average annual total suspended solids (TSS) load;
  - 65% reduction in the post-development average annual total phosphorus (TP) load; and
  - 45% reduction in the post-development average annual total nitrogen (TN) load.
- 12. For developments generating oils and grease, the additional objective of no visible oils for flows up to 50% of the one-year ARI peak flow shall be achieved.
- 13. WSUD infrastructure elements are to be designed and constructed in accordance following publications:
  - Australian Runoff Quality (Engineers Australia 2005); and
  - Water Sensitive Urban Design Technical Guidelines for Western Sydney (NSW Government Stormwater Trust and UPRCT, May 2004).
- 14. The WSUD strategy prepared for all development is to take into account water quality and stream erosivity objectives, together with attenuating flow rates and runoff volumes to acceptable levels following urban development.
- 15. Water quality modelling to support development proposals within the Precincts shall utilise MUSIC Version 5 or later and adopt modelling parameters in line with the most up to date version of the NSW Music Modelling Guidelines (CMA).
- 16. Stormwater runoff must be treated before being discharged into riparian zones or watercourses.
- 17. To minimise the impact of stormwater on the health and amenity of upper Cattai Creek Catchment, stormwater is to be retained on development sites by:
  - collecting and storing water from roofs and hard surfaces;
  - maximising porous surfaces and deep soil zones; and
  - draining paved surfaces to adjacent vegetation.
- 18. All buildings must install rainwater tanks to meet a portion of supply such as outdoor use and toilets. All residential dwellings are required to provide a (minimum) 3,000 litre (3 KL) rainwater tank, and such tank is to be connected for use in toilet flushing and external uses. Larger tanks than the requirement are permitted.

- 19. Each rainwater tank is to be provided with potable water trickle top-up with a back flow prevention device, complying with Sydney Water requirements.
- 20. On-site detention is to be provided in accordance with Section 4.22 of Council's Design Guidelines Subdivision / Developments.

# 4.5 Cut and Fill

Objectives

- a. Developments minimise the impact of earthworks on the stormwater regime, salinity and groundwater.
- b. The extent of cut and fill required for large scale development does not detract from the appearance and design.
- c. Development visually integrates with the surrounding environment.
- d. Fill material imported to a site is to be clean and comply with the contamination and salinity provisions of this section.
- e. Land is appropriately stabilised and retained.
- f. Cut and fill does not encroach within, or adversely affect the efficiency, integrity and stability of any open space area.

#### Controls

- 1. In the areas of fill relevant provisions of Council's Flood Controlled Land DCP are to be applied, with reference to the Flood Risk Management Section of this DCP.
- 2. A Fill Plan must be prepared.
- 3. All cut and fill works shall be in accordance with Council's Design Guidelines Subdivisions/ Developments and Works Specification Subdivisions/ Developments.
- 4. All landfilled areas must comprise clean material free from contamination. Imported material shall be certified "Virgin Excavated Natural Material (VENM)".
- 5. Landfilled areas must be suitably compacted and stabilised with density tests to verify that compaction was achieved in accordance with Council requirements.

# 4.6 Ecologically Sustainable Development

#### Objectives

- f. Building designs are innovative and sustainable to reduce the reliance on, and consumption of, fossil fuels and potable water supplies.
- g. Development adapts to climate change.
- h. Developments contribute to improved quality of life, health and well-being of the community.
- i. The design, construction and operation of development minimises adverse impacts on the natural environment.
- j. Use landscape treatments to improve amenity for people using open space.

- 1. Residential flat buildings, townhouses and terraces built as a development lot should achieve a minimum 5 star NatHERS energy rating for each dwelling unit.
- 2. Development other than residential should achieve a minimum 5 star Green Star Design and as Built rating, respectively,
- 3. Building operation should achieve a minimum 4.5 star base building and tenancy NABERS Energy rating, where applicable.

- 4. The incorporation of green walls and roofs into the design of buildings is encouraged. Where suitable, building facades should incorporate vertical landscaping features to soften the visual bulk of buildings and to improve streetscape appeal.
- 5. Canopy trees, understorey planting and permeable surfaces should be provided where possible to reduce the extent of paved surfaces and to enhance the amenity of the development and streetscape.
- 6. Buildings are encouraged to incorporate a trigeneration energy facility that provides energy-efficient power, heating and air conditioning for use on site.
- 7. Building designs are to:
  - Maximise the use of natural light and cross ventilation;
  - Reduce the reliance on mechanical heating and cooling through the use of eaves, awnings, good insulation and landscaping;
  - Include energy efficient light fittings and water fittings;
  - Allow for separate metering of water and energy usage for commercial and multi-unit tenancies.



35. Green Wall at 1 Bligh Street, Sydney Source: City of Sydney

**Green roofs** can help to decrease heat absorption, reduce the ambient temperatures of buildings, and improve air quality and building efficiency. They can also provide a habitat for urban ecology and have amenity and recreational benefits for a building's occupants.

**Green walls** are plant systems that are grown on the vertical façade of a building and are often a striking and attractive design feature. Benefits include reducing the radiation of absorbed heat from buildings, they provide insulation from noise and heat, and make public spaces more appealing for the community to use and enjoy.

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36. Greened Balconies to residential apartments Source: Stefano Boeri Architects



37. Greenroof in cityscape Source: Susanne Jesperson

# 4.7 Ecology

#### Objectives

- a. To protect and enhance areas of significant native vegetation.
- b. To protect and enhance wildlife habitat.
- c. To protect and enhance the integrity and environmental functionality of riparian corridors.

- 1. Wherever practical, development within the Precinct should be sited to minimise impacts on the existing vegetation and avoid removal of significant trees.
- 2. Provide green roofs and walls wherever practical to mitigate the loss of green canopy and vegetation as a result of development.

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38. Green roofs on higher density development Source: Google Maps

# 4.8 Heritage (Garthowen House)

#### Objectives

a. To ensure that development within the vicinity of Garthowen House does not impact on the heritage significance of the heritage item.

- 1. Development in the vicinity of Garthowen House shall have regard to Part C Section 4 Heritage of this DCP.
- The curtilage of the heritage item, being the existing allotment boundary of 14 Garthowen Crescent (Lot 2 DP 533390), shall be maintained and protected.
- 3. Development on sites within the vicinity of Garthowen House shall be designed to ensure that building elements, which interface the western boundary of the heritage site, have a maximum height of (4) four storeys or no more than 13.5m in height whichever is the lessor (exclusive of building services).
- 4. Development on sites adjoining the heritage item should consider locating landscaped areas and common open space areas between future building elements and the heritage site to assist in providing greater separation between the heritage cottage and future development.
- 5. Development to the west of the heritage item shall incorporate a transition of height and density, with the lower scale elements located closest to the heritage site.
- 6. Development within the vicinity of the heritage site shall ensure that significant view lines to and from the heritage item are appropriately maintained.
- 7. Development within the vicinity of the heritage site shall ensure that significant view lines to and from the heritage item are appropriately maintained.
- 8. No additional overshadowing of the gardens of the property that serve as private open space is to occur between the dates of April 21 and August 21.

# 5 Built Form

# 5.1 Residential flat buildings and shop top housing

# 5.2 Site requirements

The Hills LEP 2012, clause 4.1A (Minimum lot sizes for dual occupancy, multi dwelling housing and residential flat buildings) specifies the minimum lot size for residential flat buildings in the R1 General Residential, R3 Medium Density Residential, R4 High Density Residential and B2 Local Centre zones.

# Objectives

- a. To encourage the amalgamation of sites and discourage the creation of isolated development sites.
- b. Developments provide high quality space for recreation and for use by residents of developments.
- c. Development sites have sufficient area to provide adequate access, parking, landscaping and building separation.

# Controls

- 1. Development sites shall have a minimum road frontage of 30m.
- 2. Development sites shall have a minimum site depth of 40m.
- 3. Residential flat buildings and shop top housing are to have a frontage (address) to the street and are not to be located on battle-axe allotments or rely of a right of access arrangements for access to a public road.

# 5.3 Building Design

# Objectives

- a. To ensure the street frontage heights and setbacks reinforce the future precinct character and residential identity.
- b. Develop a cohesive architectural expression based on a consistent high quality built form, facade design and external materials and finishes.

#### Controls

 Development shall incorporate high quality architectural materials and urban design that contributes and reflects a modern suburban character and preferably light in colour. The palette of the selected materials are to be a combination of natural building products such as stone or tile cladding, facebrick, render and painted concrete block work, and terracotta or painted compressed fibre cement (CFC) facade feature walls.

# 5.4 Built form controls

# Objectives

- a. To ensure the street frontage heights and setbacks reinforce the future precinct character and residential identity.
- b. Building heights and articulation to provide a sensitive transition to the surrounding areas.
- c. To ensure the bulk and massing of the precinct provides a high quality pedestrian street experience.

- d. To create an active interface between ground floor uses and the street.
- e. To ensure buildings are able to adapt to differing uses.

- 1. The proposed development must not exceed the maximum height in stories shown on the Structure Plan refer to figure 6. The maximum height in storeys may only be achieved when it is demonstrated that:
  - a. the built form achieves the desired street character;
  - b. Is sympathetic to the heritage context, contributes positively to the precinct setting; and
  - c. Does not provide additional overshadowing to public open space between the hours of 11am-2pm between the dates of 21 April to 21 August. This includes public open spaces outside and adjacent to the precinct.
- 2. A horizontal architectural hierarchy is to clearly define the ground floor street zone, upper podium and tower elements.
- 3. The podium element of any development is to be broken up horizontally to provide a combined ground floor and level 1 street zone articulation equal in height or to align with a two story terrace configuration.





39. Street façade articulation Source: THSC

- 4. On streets with a road reserve of less than 20m the width of the façade shall not exceed 40m. On streets with a road reservation of 20m or greater the street frontage shall not exceed 65m.
- 5. Developments greater than 40m in length are to be designed so as to express the appearance of two distinct building elements with individual architectural expression.
- 6. Adjacent buildings are to comply with the provisions of SEPP65 ADG building separation. For developments of 3 stories or less the minimum building separation is 4m. This is to be provided as a pedestrianised public right of way.
- 7. Pedestrian links should be connected to the existing and proposed pedestrian network.

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40. Pedestrian right of way Source: THSC



41. Clearly identifiable entries Source: THSC

- 8. The entry to the development is to be visually identifiable from the street frontage with clear sight lines. Separate entrances are required for commercial / retail and residential uses.
- 9. All ground floor lobbies are to have a direct visual connection to the street.
- 10. Balconies to upper levels are to provide a minimum 50% opaque / solid balustrading to provide for residential amenity.
- 11. Services such as for fire protection, water and power distribution are not to intrude upon the pedestrian right of way, visually detract from the appearance of the development, and are to be screened from the street frontage with materials which are integrated with architectural expression of the development.
- 12. Car parking areas at lower levels must be sleeved by other uses with a minimum depth of 10m to activate the street. Car parking at the ground floor level is not encouraged in a mixed use building.
- 13. Underground car parking is not to intrude into the setback zone of 5m from the street boundary or be aligned with the building line



42. Services visually concealed from street view, Lindfield. Source: Google Maps



43. Two storey terrace appearance to street level portion of podium. Source: THSC

# 5.5 Building height and form

#### **Objectives**

- a. To provide for a range of building heights and forms across the Precinct and within each street block to create variety and encourage different architectural styles.
- b. To reinforce key landmark sites and defining entries / gateways through the location of taller buildings.
- c. To allow reasonable daylight access to all developments and the public domain.
- d. To ensure buildings are sufficiently articulated to reduce the appearance of building bulk and scale and provide for visual interest.
- e. To ensure that high density residential development promotes a slender built form.
- f. Buildings are articulated to reduce the appearance of building bulk and scale and provide for visual interest and innovative design.
- g. Buildings allow reasonable daylight access and privacy to all developments and the public domain.
- h. Development includes buildings of a mix of sizes, heights and architectural expressions.

- 1. Buildings are to have a maximum depth of 18m measured from glass line to glass line.
- 2. Street corners must be addressed by giving visual prominence to parts of the building façade, such as a change in building articulation, material or colour, roof expression or height.
- 3. Each street façade is to be articulated into smaller elements at a scale or grain that reflects the use of the building and its various components, the location of the building relative to pedestrian or outdoor recreation activity, and elements such as building entries.
- 4. Site cover shall not exceed a cumulative total of:
  - 50% of the site area (excluding land to be dedicated or acquired for a public purpose) up to 8 storeys;
  - 40% of the site area (excluding and land to be dedicated or acquired for a public purpose) from 9 to 12 storeys; and
  - 30% of the site area (excluding and land to be dedicated or acquired for a public purpose) or 750m<sup>2</sup> per building, whichever is the lesser, above 12 storeys.



44. Example High density residential including site cover outcomes

# 5.6 Floor to floor heights and floor to ceiling heights

#### Objectives

- f. To provide for future flexibility in use.
- g. To provide for improved solar access to ground floor of developments.

#### Controls

1. Buildings are to have the following minimum floor to floor heights;

| Use   | Storey Height (floor to floor) | Minimum ceiling to floor height        |
|---|--------------------------------|--|
| Ground floor commercial or retail *         | 4.2m minimum                   | 3.6m                                   |
| Ground floor residential                    | 3.6m minimum                   | 3.3m                                   |
| Residential floors above first floor        | 3.1m minimum                   | 2.7m                                   |
| Commercial floors                           | 3.6m minimum                   | 3.3m                                   |
| Allowance for green roofs                   | 0.5 - 1m                       |  |
| Structure such as transfer beams            | 250mm                          | 3.3m – subject to location of transfer |
| Plant equipment, lift over-runs and stairs. | No more than 4.5m **           |  |

\*Greater heights may be required for showrooms and facilities such as gyms, swimming pools and common areas.

\*\* Subject to number of storeys greater allowance (6m) for buildings greater than 12 storeys.

# **Building setbacks**

#### Objectives

- a. To provide strong definition to the public domain and create a consistent streetscape.
- b. To set taller building elements back from the street to reduce building scale and bulk and enable adequate sunlight access to the public domain
- c. To provide articulation zones to complement building mass and emphasise key design elements such as entrance points and respond to environmental conditions including solar access, noise, privacy and views.
- d. To ensure adequate separation between buildings on different sites to alleviate amenity impacts, including privacy, daylight access, acoustic control and natural ventilation.
- e. To create a landscaped streetscape that can accommodate high canopy trees.

- 1. Variations to the front setback requirement will be considered where land is dedicated, at no cost to Council, for the purpose of road widening.
- Front Setbacks are to be provided in accordance with the 'Street Setbacks Map' identified within Figure 28. If not identified on this Figure, setbacks shall be provided in accordance with the following table.

| Setbacks – Residential Flat Buildings and Shop Top Housing |   |  |
|--|---|--|
| Front Setback from boundary                                | • 7.5m  |  |
| Primary Frontage Setback                                   | <ul> <li>For all buildings, on a street reservation greater than 20m in width (Old Castle hill Road and Castle Street), all storeys above the 6th storey shall be setback 3m behind the front building line.</li> <li>For all buildings on a street reservation less than 20m in width, all storeys above the 4th storey shall be setback 6m behind the front building line.</li> <li>Underground car parking is not to intrude into the primary frontage setback.</li> </ul> |  |
| Secondary Frontage Setback                                 | <ul> <li>For all buildings on a street reservation greater than 20m in<br/>width, all storeys above the 8th storey shall be setback 9m<br/>behind the front building line.</li> </ul>   |  |
| Rear Setback   | • 8m or to comply with SEPP 65 whichever is the greater   |  |
| Side Setback   | <ul> <li>6m or to comply with SEPP 65 whichever is the greater</li> <li>Zero lot on designated active streets in which the intended street character is to provide a street wall.</li> </ul>  |  |
| Balconies  | Balconies shall not protrude into the setback area.   |  |



45. Street Setback Map

# 5.7 Streetscape and the Public Domain Interface

#### Objectives

- a. Development contributes to the activity, safety, amenity and quality of streets and the public domain.
- b. Development addresses the street and creates a human scale for pedestrians.

### Controls

- 3. Buildings shall address any shared open space and adjacent public areas to increase the natural surveillance of these areas and contribute to their safety and security.
- 4. Residential developments are to address the primary street frontage. Where a development comprises a number of buildings with a variety of orientations, a major part of the overall development is to face the street.
- 5. Building design shall avoid creating opportunities for personal concealment.
- 6. The siting and design of dwellings should take advantage of any views to open space, public reserves and bushland to promote natural surveillance and to enhance the visual amenity of residents.
- 7. Blank courtyard walls along boundaries shared with open space or reserves should be avoided and opportunities to create and orient dwellings to permit direct views from living areas into the open space/reserve should be pursued in design. Any blank wall or portion of blank wall is to be treated with an anti-graffiti paint application and / or vegetation treatment.
- 8. Lighting is to be provided for safety at night for all public and semi-public entry ways.

# 5.8 Residential Uses on Ground and First Floors

### Objectives

- a. To activate the street.
- b. To provide for residential identity and legibility.
- c. Encourage the provision of housing for a diversity of dwelling types and users.
- d. To introduce a fine grain built form and architectural diversity within a street block and / or building development.
- E. To provide for future flexibility in use.

- 1. Higher density development with residential ground and lower floor uses is to adopt a two story terrace house appearance to present a fine grain articulation to the street frontage.
- 2. Ground floor apartments are to have a minimum floor to floor height of 3.6m to allow for greater solar access and flexibility in future use.
- 3. Residential ground floor units are to have individual gates and entrances accessed directly from the street.
- 4. Ground floor residential apartments are to be elevated from the street level by a minimum of 300mm and a maximum of 600m.
- 5. Ground floor residential fences are to be no more than 1.2m in height with a minimum 50% transparency. Contemporary palisade fence designs in a dark recessive colour are encouraged.
- 6. Soft landscaping to the front of the terrace is to be a minimum of 40% of the setback area, contiguous, and a minimum of 2m in any direction.
- 7. Small trees suitable for the landscaped area provided are encouraged.
- 8. Underground car parking is not to intrude into the primary setback by more than 500mm.

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# ORDINARY MEETING OF COUNCIL



46. Terrace style housing with access to street. Source : THSC



47. Entry detail Source: THSC

# 5.9 Podium Design

#### **Objectives**

- a. Development contributes to the activity, safety, amenity and quality of streets and the public domain.
- b. Development addresses the street and creates a human scale for pedestrians.
- c. Podium facades reinforce the intended neighbourhood character and enhance the pedestrian experience.
- d. Podium form animates the street level by engaging primary and secondary street frontages appropriately.

- 1. Podium shall be used to frame adjacent park land and on-site open space.
- 2. Tower base facades shall avoid blank, featureless walls by patterning high quality architectural elements, like window bays, canopies and fenestration.
- 3. Refer to 5.4 Built Form Controls for precinct specific controls.



48. Podium addressing public open space , Pyrmont Source: THSC



49. Podium interface with street, Rhodes Source: THSC

# 5.10 Tower Form and Design

#### Objectives

- a. Towers minimise the bulk and scale of the proposed development and reflect a slender built form.
- b. Slender tower built forms are to be provided which promote:
  - open, attractive and distinct skyline;
  - small, fast moving shadows;
  - view corridors between nearby towers;
  - efficient interior climate control; and
  - balconies as an extension of indoor living space.
- c. Tower form mitigates negative visual and physical impacts, including impacts on privacy, by setting back from streets, parks, open space and adjacent properties and tower forms.

#### Controls

- 1. Tower floor plate is limited to 750m<sup>2</sup> per tower (includes all services, lift and stairwells, etc.). Note: Balconies are excluded from calculations to encourage larger private outdoor space areas.
- 2. Tower form provides a unique profile when compared to nearby existing and proposed towers of similar height.
- 3. New towers are separated a minimum distance of 25m from any adjacent tower(s) where existing or approved.
- 4. Tower form is coordinated to off-set with adjacent towers to ensure:
  - prominent tower views to natural features are not obstructed; and
  - views of the sky and access to sunlight from the public realm and private open space areas are maximised.
- 5. Tower form is orientated to:
  - reduce the perceived mass of the building; and
  - provide privacy for both communal and private open space areas.
- 6. Tower façades are:
  - articulated to manage passive solar gain in summer;
  - well-glazed with functional windows where possible to reduce reliance on artificial cooling;
    - designed with high-quality sustainable materials and finishes that promote building longevity; and
    - varied in design and articulation to promote visual interest.

# 5.11 Roof design and roof features (tower caps)

#### **Objectives**

a. Roof design and roof features shall attractively integrate telecommunications, service structures, lift motor rooms and mechanical plants.

- 1. Where building height creates an identifiable protrusion in the skyline, the following shall be provided:
  - a signature cap or roof feature which strengthens the identity of the building as a landmark; and
  - decorative lighting that highlights key architectural features.

- 2. Tower cap design shall integrate all signage, telecommunications, service structures, lift motor rooms and mechanical plants.
- 3. Roof features shall be designed to generate an interesting skyline and enhance views from adjoining developments and surrounding areas.
- 4. Lift over-runs and all other service equipment shall be incorporated into the roof design and be obscured from general view.



50. Variety of tower caps

# 5.12 Adaptable housing

#### **Objectives**

- a. To ensure a sufficient proportion of dwellings include accessible layouts and features to accommodate changing requirements of residents.
- b. To encourage flexibility in design to allow people to adapt their home as their needs change due to age or disability.

#### Controls

- 1. Residential flat buildings are to meet the requirements for adaptable housing within Part B Section 5 Residential Flat Buildings of The Hills DCP 2012.
- 2. All types of residential accommodation are to consider flexibility in the design to allow adaption to meet the changing needs of residents due to ageing or disability.

# 5.13 Open space and landscaping

### Objectives

- a. To provide communal open space for the enjoyment by residents.
- b. To maximise opportunities for landscaping, including the retention and/or planting of trees within deep soil areas to ensure a high level of amenity.
- c. To assist with the management of water quality.

- 1. Development provides sufficient space for landscaping that will complement the building form and enhance the landscape character of the street.
- 2. Communal space areas:
  - are accessible, useable and safe;
- enhance the attractiveness of the development;
- provide opportunities for social interaction; and
- create shaded outdoor areas.
- Be of high quality design and allow for a range of active and passive uses.

### Landscaping

- 1. 50% of site area exclusive of building footprint/s, access driveways and parking. Terraces and patios within 1m of natural ground level shall be included in the calculation of landscaped open space.
- 2. Landscaped areas are to have a minimum width of 2m. Areas less than 2m in width will be excluded from the calculation of landscaped area.
- 3. Native ground covers and grasses are to be used in garden beds and path surrounds (turf is to be confined to useable outdoor areas).

### Roof Gardens and Planting on Structures

- 1. Green walls are encouraged on podium walls along active frontages to soften the interface between future development and the public realm.
- 2. Rooftop gardens must be adequately enclosed and accessible to occupants of the development.
- 3. The design of exterior private open spaces such as roof top gardens is to address visual and acoustic privacy, safety, security, and wind effects.
- 4. Where roof gardens and green walls are provided, consideration should be given to the Urban Green Cover in NSW Technical Guidelines, published by the Office of Environment and Heritage.
- 5. For planting guidance refer to ,

http://www.growinggreenguide.org/technical-guide/design-and-planning/plant-selection/green-roofs/



51. New Acton Roof Top Source : unknown

### Communal Open Space

- 1. A minimum of 20m<sup>2</sup> per dwelling shall be provided as common open space.
- 2. A minimum of 25% of the site area is be allocated for communal open space. The remaining communal open space requirement may be provided internally or on a rooftop.

- 3. Common open space areas at ground level are to be centrally located with high quality landscape treatments.
- 4. External (outside) common open space areas are to be capable of accommodating substantial vegetation and are to be designed to incorporate active and passive recreation facilities (such as seating, shade structures, BBQs and children's play equipment).
- 5. External (outside) common open space areas are to be located and designed to:
  - be seen from the street between buildings.
  - provide for active and passive recreation needs of all residents.
  - provide landscaping.
  - present as a private area for use by residents only.
  - include passive surveillance from adjacent internal living areas and/or pathways.
  - have a northerly aspect where possible.
  - be in addition to any public thoroughfares.
- 6. Plant species appropriate to the context and the specific microclimate within the development are to be selected to maximise use of endemic and native species and opportunities for urban biodiversity.
- 7. Drought tolerant plant species, and species that enhance habitat and ecology, are to be prioritised.
- 8. Landscape design is to be integrated with water and stormwater management.

# 5.14 Safety and Security

### Objectives

a. Building design enhances safety and security for intended users.

### Controls

- 1. Above ground floor windows and balconies overlook all on-site pedestrian paths and communal open spaces.
- 2. Lighting at 4m intervals is provided along all on-site pedestrian paths and communal open spaces.
- 3. Entrances and exits to the street are directly accessible, illuminated and highly visible.
- 4. Dead-end corridors, alleyways, pathways and refuse areas are signed and secured to prevent unauthorised access.
- 5. Development is to address the principles of Crime Prevention Through Environmental Design (CPTED).

**Note:** Consideration shall also be given to The Hills Council's Policy Designing Safer Communities, Safer by Design Guidelines (June 2002).

# 5.15 Noise

### Objectives

a. To ensure the amenity of future residents and workers by appropriately responding to noise impacts.

### Controls

- 1. Site planning, building orientation and interior layout is to lessen noise intrusion as far as possible.
- 2. The provisions of State Environmental Planning Policy (Infrastructure) 2007 and Development near Rail Corridors and Busy Roads Interim Guideline must be taken into consideration to minimise impacts of busy roads and railway corridors on residential and other sensitive development.

# 5.16 Wind

### Objectives

- a. To allow for cooling summer breezes to move through the precinct.
- b. To ensure the built form does not provide adverse wind conditions which will impact upon the amenity of pedestrian comfort in streets and public open spaces.
- c. The built form does not adversely impact upon the amenity of residents in common open spaces.

### Controls

1. Built form is to demonstrate that the passage of cooling summer breezes will not be impacted.

2. Buildings of 8 or more storeys in height (or over 25 m) whichever is the lessor require wind tunnel testing, irrespective of whether they are built to the street frontage or not, which demonstrates the following:

a. In open areas to which people have access, the annual maximum gust speed should not exceed 23 metres per second, which is the speed at which people begin to be blown over;

b. In walkways, pedestrian transit areas, streets where pedestrians do not generally stop, sit, stand, window shop and the like, annual maximum gust speed should not exceed 16 metres per second;

c. In areas where pedestrians are involved in stationary short-exposure activities such as window shopping, standing or sitting (including areas such as bus stops, public open space and private open space), the annual maximum gust speed should not exceed 13 metres per second;

d. In areas for stationary long-exposure activity, such as outdoor dining, the annual maximum gust speed should not exceed 10 metres per second.

e. The report is to be prepared by a suitably qualified engineer.

# 5.17 Vehicular and Pedestrian Access

#### Objectives

- a. Vehicles and pedestrians enter and exit developments in a safe and efficient manner.
- b. Visual impacts of access and parking facilities on the public realm are minimised.
- c. Pedestrian and cycle access to, from and through development is simple, safe and direct.

### Controls

Vehicular Access

- 1. Car Parking shall be provided at the rates identified within Part 6 of this Section of the DCP.
- 2. Adequate vehicular entry and exit and circulation areas are to be provided. The design must:
  - Provide a safe environment for both pedestrians and vehicles using the site and surrounding road networks;
  - Ensure vehicular ingress and egress to the site is in a forward direction at wall times;
  - Provide for service vehicles where possible; and
  - Be designed to minimise the visual impact of hard paved areas.
- 3. The driveway shall be centrally located within the development and be a minimum of 10 metres from any side boundary or street.
- 4. Driveways are to have a minimum width of 6 metres for a distance of 6 metres within the development to ensure easy entry/exit of vehicles.
- 5. Parking shall be provided underground or at the rear of buildings.

### **Pedestrian Access**

- 1. Developments in excess of 10 units are to provide pedestrian access from the street separate from the vehicular access.
- 2. A pedestrian link through the site must be provided as part of the development to increase the connectivity of the area for local pedestrians. The following factors should be considered when identifying the most appropriate location for the link of the pathway:
  - The link must be no less than 3m wide;
  - It should be a straight-line link through the site linking streets or other public spaces; and
  - The link shall not include stairs.
- 3. The design and layout of any building adjoining and landscaped spaces adjoining the pathway shall ensure there is natural surveillance of the pathway to protect the amenity of users. Solid fences will not be permitted along the boundary of the pathway as they will restrict passive surveillance over the pathway.
- 4. The pedestrian link, including links identified on the 'Indicative Street Network Hierarchy' figure, must be either dedicated to Council at no cost or be subject to a right of legal public access.

### Garages

1. Where possible, any ground level car parking, garages and/or basement garage doorways should be screened from public areas by planting.

# 5.18 Terrace housing (attached housing)

# Site requirements and layout

#### **Objectives**

- a. To achieve a high standard of amenity for future residents.
- b. Development sites have sufficient area to provide adequate access, parking and landscaping.
- c. To minimise impact on the amenity of neighbouring sites.
- d. To allow a range of allotment types to suit most household types and allow for diversity.
- e. To provide a distinct urban character sympathetic to existing and new development.

#### Controls

- 1. Sites shall have minimum site depth of 30m-
- 2. Terrace housing (as single lot or as a townhouse type development) shall be provided on land zoned R3 Medium Density Residential.
- 3. Rear laneways are to be a minimum of 6m in width (AS 2890.1: 2004). Allow for 1.5m planting zones at end of sightlines in entry ways.
- 4. All dwellings with a frontage to the street (including a secondary street) must address the street.

# **Building height**

### **Objectives**

- a. Terraces integrate with the character of surrounding development and are of a high architectural quality.
- b. Designs reduce the visual bulk of buildings from the street.

c. The scale of terrace development reinforces the desired future neighbourhood character.

### Controls

1. Terrace houses are to be a minimum of 2 storeys and a maximum of 3 storeys inclusive of attic rooms.

# **Building setbacks**

### Objectives

- a. Developments contribute to an attractive and diverse neighbourhood that is characterised by high quality landscaping and innovative building design.
- b. To provide strong definition to the public domain and create a consistent streetscape.
- c. To alleviate impacts on amenity including privacy, solar access, acoustic control and natural ventilation within the development and adjoining neighbours.

### Controls

1. Setbacks shall be provided in accordance with the following table.

| Front setbacks                                | <ul> <li>3m (to front building line for the first and second storeys)</li> <li>4m (to front building line for the third storey)</li> </ul>   |
|---|--|
| Front articulation zone                       | <ul> <li>Minor façade elements such as balconies, porches or verandahs may<br/>be 1m forward of front building line. On corner blocks the<br/>articulation zone may be extended along the secondary frontage for<br/>a max of 3m or 25% of façade length with a min. of 1m setback from<br/>boundary.</li> </ul> |
| Side setbacks                                 | <ul><li>Om between terraces</li><li>3m from side property boundary (end terraces)</li></ul>  |
| Rear Setback                                  |  |
| • 1-2 storey element                          | • 8m   |
| 3 storey element                              | • 10m  |
| <ul> <li>Garages of rear<br/>lanes</li> </ul> | • 0.5m   |

# Building design and streetscape

### Objectives

- a. To incorporate high quality façade design and finishes.
- b. Designs reduce the visual bulk of buildings from the street to reinforce the desired future neighbourhood character.
- c. Developments provide usable private open space areas to improve the amenity for future residents.

### Controls

- 1. Each dwelling is to include individual access from the main street frontage.
- 2. Building entry must be integrated with building façade design. At street level, entry is to be articulated with awnings, porticos, recesses or projecting bays for clear identification. The entry path to the building is to be accessible and visible from the street.
- 3. The minimum internal floor area for each dwelling, excluding common passageways, car parking spaces and balconies shall be as follows:

| Dwelling Type      | Minimum Floor Area |
|--------------------|--------------------|
| 1 bedroom dwelling | 75m <sup>2</sup>   |
| 2 bedroom dwelling | 110m <sup>2</sup>  |
| 3 bedroom dwelling | 135m <sup>2</sup>  |

- 4. For strata developments, a minimum of 10m<sup>3</sup> storage space is to be provided for each dwelling in either a lockable garage or a basement. Storage areas shall have a minimum base of 5m<sup>2</sup> and minimum width of 2m.
- 5. The minimum width of each dwelling is 6m.
- 6. The maximum building length is 50m (block of attached terraces).
- 7. Waste collection is to be undertaken from the rear laneway, or as per residential flat building if strata development subject to council discussion.
- 8. Bin storage areas must be located so that bins can be easily wheeled to the rear laneway for collection.
- 9. Hedge and shrub planting or open style fencing shall be provided along the street frontage. Where proposed, the height of front fences should not exceed:
  - 0.9m for solid masonry fences; and
  - 1.2m for open or transparent style fences.
  - Chain-link, sheet metal or timber paling fencing is not permitted to front or secondary frontages.
- 10. Side and rear fences are to be a maximum of 1.8m in height.
- 11. Front fencing and courtyard walls are permitted on the boundary line. Courtyard walls are only permitted on secondary frontage to corner lots.
- 12. Minimise direct overlooking of main internal living areas and private open space of dwellings both within and adjoining the development through building design, window locations and sizes, landscaping and other screening devices.
- 13. Rear laneways to provide for low maintenance soft landscaping treatments to reduce impact of hardscaped surfaces and wall treatments.

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52. Terrace style housing, Kingston **Source:** THSC



53. Terrace style townhouses, Botany **Source:** Google Streetview



54. Modern Terrace design, Alexandria **Source**: <u>www.realestate.com</u>



55. Terraces, Pyrmont **Source:** THSC

# Open space and landscaping

### **Objectives**

- a. To cater for the recreational needs of building occupants.
- b. To improve amenity and soften the impact of buildings through the provision of landscaping, including the retention and/or planting of trees within deep soil zones.
- c. A high level of amenity for residents is achieved through the provision of sufficient solar access, natural ventilation, privacy and open space.

#### Controls

- 1. Minimum 36m<sup>2</sup> for each dwelling (6m x 6m). Must be located at ground level at the rear of the dwelling, directly accessible from the main living area.
- 2. 50% of the private open space area shall comprise deep soil planting and be located such that a canopy tree can be planted.
- 3. 40% of front setback area shall comprise soft landscaping.

- 4. Landscaped areas are to have a minimum width of 2m within front setback.
- 5. Roof terraces and roof gardens are encouraged where the privacy of adjoining properties can be maintained.
- 6. The siting of dwellings is to provide good solar access to private open space and is not to adversely impact upon the solar access of adjacent dwellings POS.
- 7. At least 50% of the required private open space for each dwelling is to receive direct sunlight for a minimum of 3 hours between 9am and 3pm on 21 June.
- 8. A collapsible or permanent clothes drying device is to be provided within private open space areas and located to maximise the amount of direct sunlight received.

# **Rear laneways**

### **Objectives**

- a. To facilitate orderly development within the R3 Medium Density zone through the provision of rear laneways.
- b. To provide vehicular access to the rear or side of lots to reduce garage dominance in residential streets.
- c. To reduce vehicular conflict through reduced driveway cross overs and focusing of traffic to known points.
- d. To enable garbage collection along rear laneways.
- e. To facilitate the use of attached and narrow lot housing to achieve an attractive streetscape.

### Controls

1. The design and construction of laneways is to be consistent with Figure 53.



Source: North Kellyville DCP

<sup>56.</sup> Rear Laneway Principles

- 2. The laneway is a public "shareway" as the paved surface is for cyclists, pedestrians and cars etc, with a 10 km speed limit and driveway-style crossovers to the street rather than a road junction.
- 3. On-street car parking within the rear laneway carriageway shall not be permitted.
- 4. The minimum garage doorway widths for manoeuvrability in this laneway section are 2.4m (single) and 4.8m (double).
- 5. Rear laneway design shall have regard to the following lot layouts. Entry way sightlines are to end with a landscaped treatment or the continuation of the laneway.





- 57. Sample Lane Sections
- 6. Laneways that create a 'fronts to backs' layout (front addressed principle dwellings on one side and rear accessed garages on the other side) are to be avoided.
- 7. All lots adjoining a laneway should utilise the laneway for vehicular/garage access.
- 8. Terraces shall be designed so as to facilitate passive surveillance along the rear laneway through the positioning of windows and balconies facing the laneway.

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# 6 Car and bicycle parking

# 6.1 Car parking

### Objectives

- a. To minimise adverse traffic impacts.
- b. To provide sufficient parking spaces for development while encouraging public transport use.
- c. To ensure that car parking is appropriately located.

### Controls- General

1. Car parking spaces are to be provided at the rates specified in the Car Parking Rates table below. For any use not specified, the car parking rates in The Hills DCP 2012 (Part C Section 1 – Parking) shall apply.

Table 1 Car parking rates – all land uses

| Land Use  | Rate   |
|---|--|
| Dwellings – detached,<br>attached and semi-detached           | 1 space per dwelling (minimum)                             |
| Multi dwelling housing  | To comply with the rates in Part C Section 1 – Parking.    |
| Residential flat buildings, and dwellings in shop top housing | 1 resident space per unit and 1 visitor space per 5 units. |
| All other uses  | To comply with the rates in Part C Section 1 – Parking.    |

### Controls- Residential Flat Buildings and Shop Top Housing

- 2. For residential flat buildings and shop top housing, the following is required:
  - Parking is to be underground and generally within the footprint of the building above.
  - Where above ground parking cannot be avoided due to site conditions, it must be well integrated into the overall façade design and create a good relationship to the public domain.
- 3. Garages and parking structures are not to project forward of the building line and are to be screened from the public domain by active uses.
- 4. Any parking located within the front setback area must be suitably landscaped to add positively to the streetscape.
- 5. Car share spaces are encouraged within residential flat buildings and shop top housing developments. Car share spaces are to be for the exclusive use of car share scheme vehicles, and included in the number of car parking spaces permitted on a site. The car share parking spaces are to be:
  - exclusive of visitor car parking;
  - retained as common property by the Owners Corporation of the site, and not sold or leased to an individual owner/occupier at any time;
  - made available for use by operators of car share schemes without a fee or charge;
  - grouped together in the most convenient locations relative to car parking entrances and pedestrian lifts or access points;
  - located in well-lit places that allow for casual surveillance;
  - signposted for use only by car share vehicles; and
  - made known to building occupants and car share members through appropriate signage which indicates the availability of the scheme and promotes its use as an alternative mode of transport.

Development Applications are to demonstrate how the car share parking space(s) is to be accessed, including where access is through a security gate. A covenant is to be registered with the strata plan advising of any car share parking space. The covenant is to include provisions that the car share parking space(s) cannot be revoked or modified without prior approval of Council.

### Controls- Terrace Housing

1. All terrace housing shall be accessed via a rear laneway where the rear laneway is also accessed by a second and opposite row of terrace housing.

2.

- 3. Garages are to face the rear lane.
- 4. Where basement car parking is provided, the parking area is to be accessed by a single front driveway. The car park entry is to be integrated with the building design.
- 5. Basement car parking is to be consolidated under building footprints to maximise opportunities for deepsoil planting on the site.
- 6. Basement car parking must not protrude more than 0.5m above the natural ground level.
- 7. Where basement car parking is provided, waste collection shall occur within the basement car park.

# 6.2 Bicycle parking

### Objectives

- a. To ensure that bicycle parking is considered in all development and provided appropriately in developments.
- b. To ensure that end of trip facilities are provided in new buildings featuring employment uses.

### Controls

1. Secure, conveniently located bike parking facilities are to be provided at the rates specified in the Bicycle Parking Rate table below.

### Table 2 Bicycle Parking rates

| Land Use                   | Bicycle parks rate (minimum)                  |  |  |
|----------------------------|---|--|--|
| Residential flat buildings | 1 space per 3 apartments                      |  |  |
|                            | 1 space for 12 apartments for visitors        |  |  |
| Industrial                 | 1 space per 1500m <sup>2</sup> GFA for staff  |  |  |
| Commercial                 | 1 space for 600m <sup>2</sup> GFA for staff   |  |  |
| Shops/cafes/restaurants    | $\circ$ space per 450m <sup>2</sup> for staff |  |  |

2. End of trip facilities such as change rooms, showers and secure areas for bicycle parking are to be provided within employment development.

# Appendix A: Housing Diversity

As the Hills Shire population grows there will be greater reliance on higher density development to accommodate future housing demand. A more sustainable Sydney is a more compact Sydney and more new homes in the future will be in the form of higher density developments. More people need to be able to choose to live, raise families and retire to an apartment located in an area of high accessibility and amenity.

The Hills Shire Council is expected to be home to an additional 37,934 households between 2016 and 2036 and population forecasts indicate that 23,519 (or 62%) of these will be 'larger' household types such as couples with children, single parents with children and multiple family households. It will be critical that future high density development provides 'dwelling diversity' to ensure the market caters for the different living needs, expectations and household budgets within the community. This will require the provision of an appropriate mix of one, two and three bedroom apartments which are varied in size.

Apartment buildings are a long term building stock so it is very important that if they are to be built, they are resilient over the long term. Unlike detached housing where landowners can choose the style and size of their home, a homeowner wanting an apartment can only choose from what is being provided. Whilst smaller apartments should be provided to meet the needs of a certain demographic within the market, moderate and larger apartments should also be provided to meet the latent demand for this housing option. This will then reduce pressure on smaller, more affordable housing options.

In order to achieve appropriate housing diversity within the Corridor, a floor space incentive provision has been established within The Hills Local Environmental Plan 2012 which permits additional floor space for developments that provide the required mix of apartment types and sizes.

This document provides an overview as to why the housing diversity provision has been prepared, how it was prepared, and how it should be applied. This document will assist applicants, consent authorities and community in understanding the intent behind the housing diversity provision.

#### 1. Housing Diversity within the Sydney Metro Northwest Corridor

As part of the planning for the Sydney Metro North West Corridor, a development incentive provision has been implement which will facilitate:

- the delivery of at least 20% of future apartment development in the form of three or more bedroom apartments and
- at least 40% of all future two and three bedroom apartments will be at a larger apartment adopted size.

This will provide a greater diversity of product and will help meet the future housing needs of our community. The application of the development incentive provision to the Castle Hill North Precinct is outlined below.

- 1. All land is subject to a 'base' floor space ratio which is identified on the Floor Space Ratio Map.
- 2. Land within the Castle Hill North Precinct is also assigned with an "incentivised" floor space ratio through an Incentive Floor Space Ratio Map.

For ease of reference all land that is also subject to an incentivised floor space is identified as 'Area A' on the Floor Space Ratio Map.

Development will only be permitted at the 'incentivised' floor space ratio if it satisfies the requirements set out within Clause 7.12 'Dwelling Mix and Diversity within the Sydney Metro Northwest Corridor'. In summary the provision requires the following:

- a) Maximum of 25% of all dwellings to be studio or one bedroom apartments;
- b) Minimum of 20% of all dwellings to be three or more bedroom apartments;
- c) 40% of all two and three bedroom apartments to comply with a minimum apartment size set by Council (110m<sup>2</sup> for two bedrooms and 135m<sup>2</sup> for three bedrooms); and
- d) Parking rates to be 1 space per apartment and 1 visitor space per 5 apartments.

Development that does fully comply with the above requirements will only be permitted to develop at the 'base' floor space ratio, as identified on the Floor Space Ratio Map.

3. For certain key sites within the Precinct, 20% floor space incentive, in addition to the floor space potential under the Incentive Floor Space Ratio Map, will be permitted. The additional floor space bonus will only be permitted subject to full compliance with the relevant key site provisions under cl. 4.4B 'Additional floor space ratio incentive for key sites' of LEP 2012.

The overall yield anticipated within the Castle Hill North Precinct is 3,575 dwellings (comprising 3,425 units).

The following table provides a breakdown of the 3,425 additional units within the Castle Hill North Precinct in accordance with the new mix and size requirement. The incentive provision would facilitate the delivery of approximately 70% at SEPP 65 sizes and 30% of the apartments at the larger apartment. As 2 and 3 bedroom apartments would comprise around 75% of apartments, 40% of 2 and 3 bedroom apartments would equate to approximately 30% of the overall number of units within the Precinct.

| Total<br>Units       | Unit Mix  |       |             | Unit Size        |                |           | % of Total |
|----------------------|-----------|-------|-------------|------------------|----------------|-----------|------------|
|                      | Unit Type | Mix   | No. Units   | Unit Size        | % of Unit Type | No. Units | Units      |
| 1 Bed                | 250/      | 856   | SEPP 65     | 100%             | 856            | 25%       |            |
|                      | 25%       |       | Council     | 0%               | 0              | 0%        |            |
| 3,425 2 Bed<br>3 Bed | 55%       | 1,884 | SEPP 65     | 60%              | 1,130          | 33%       |            |
|                      |           |       | Council     | 40%              | 754            | 22%       |            |
|                      | 20%       | 685   | SEPP 65     | 60%              | 411            | 12%       |            |
|                      |           |       | Council     | 40%              | 274            | 8%        |            |
|                      |           |       | Total Units | S                | 3,425          | 100%      |            |
|                      |           |       | Total SEPF  | 9 65 Sized Units | 2,398          | 70%       |            |
|                      |           |       | Larger Size | ed Units         | 1,028          | 30%       |            |

Hypothetical Development Scenario with New Apartment Size Requirement

The delivery of around 30% of the apartments at the larger sizes will facilitate an appropriate diversity of housing stock and will provide developers with sufficient flexibility to determine the sizes for the remaining units. The provision will facilitate a greater level of apartment diversity than what would be achieved if development was only subject to the minimum apartment area requirements within SEPP 65 and the Apartment Design Guide.

### 4. State Environmental Planning Policy No. 65

State Environmental Planning Policy No 65 - Design Quality of Residential Apartment Development (SEPP 65) has been prepared to promote better apartment design across the State. The policy aims to deliver a better living environment for the residents now choosing this form of housing, and enhance our streetscapes and our neighbourhoods across the State.

SEPP 65 establishes nine design quality principles which are intended to ensure high quality development outcomes and more liveable urban areas. The SEPP 65 design quality principles must be considered by design professionals when designing residential apartment development, by design review panels when giving advice on proposals and by consent authorities. The nine principles are listed below:

- Principle 1 Context and Neighbourhood Character;
- Principle 2 Built Form and Scale;
- Principle 3 Density;
- Principle 4 Sustainability;
- Principle 5 Landscape;
- Principle 6 Amenity;
- Principle 7 Safety;
- Principle 8 Housing Diversity and Social Interaction
- Principle 9 Aesthetics.

In determining a development application for consent to carry out development to which this Policy applies, a consent authority is to take into consideration (in addition to any other matters that are required to be, or may be, taken into consideration):

- a) the advice (if any) obtained from the design review panel, and
- b) the design quality of the development when evaluated in accordance with the design quality principles, and
- c) Apartment Design Guide.

Through the Design Principles, SEPP 65 recognises that housing diversity is a critical design requirement when assessing applications for high density development. Principle 8 – Housing Diversity and Social Interaction provised the following.

• <u>Principle 8 – Housing Diversity and Social Interaction</u> Good design achieves a mix of apartment sizes, providing housing choice for different demographics, living needs and household budgets.

Well-designed apartment developments respond to social context by providing housing and facilities to suit the existing and future social mix.

Good design involves practical and flexible features, including different types of communal spaces for a broad range of people and providing opportunities for social interaction among residents.

As outlined within the principle, well designed apartment developments respond to social context by providing housing and facilities to suit the existing and future social mix. The approach being implemented within the Sydney Metro Northwest Corridor is directly consistent with this Principle as the provisions have been prepared having regard to the future demographic characteristics of the Shire.

#### 5. Housing to Meet the Needs of the Future Hills Shire Population

The housing diversity provision which is being applied within the Sydney Metro Northwest Corridor has been prepared to ensure that the future housing stock is appropriate to meet the needs of the future population.

There are two critical and equally important issues being diversity of mix (i.e. 1 bedroom, 2 bedroom and 3+ bedrooms) and diversity of mix of size (provision of a mix of small, moderate and larger apartments).

#### Ensuring a Diversity of Apartment Mix

The following table identifies the projected household types for The Hills Shire from the Department of Planning and Environment's 'Household and Implied Dwelling Projection Data (2014)'.

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| Household Type             | 2011   | 2016   | 2021   | 2026   | 2031   |
|----------------------------|--------|--------|--------|--------|--------|
| Couple only                | 13,750 | 16,250 | 18,650 | 21,050 | 23,450 |
| Couple with children       | 30,350 | 34,150 | 38,250 | 42,400 | 45,950 |
| Single parent              | 4,350  | 5,050  | 5,850  | 6,700  | 7,550  |
| Other family households    | 650    | 700    | 800    | 900    | 1,050  |
| Multiple-family households | 1,600  | 1,850  | 2,150  | 2,400  | 2,600  |
| Lone person                | 5,450  | 6,700  | 8,050  | 9,600  | 11,200 |
| Group                      | 750    | 850    | 900    | 1,000  | 1,100  |
| Total                      | 56,900 | 65,600 | 74,600 | 84,000 | 92,900 |

Household Type Projections

NSW Department of Planning and Environment

Based on the above projections, by 2031 approximately 62% of households within The Hills Shire will be a family household including couples with children, single parents with children and multiple family households. Accordingly, it is reasonable to assume that approximately 62% of the additional housing stock that will be provided within The Hills Shire by 2031 will need to be capable of accommodating these household.

The Draft North West Subregional Strategy, prepared in December 2007, set The Hills Shire a target of an additional 36,000 dwellings by 2031. Council's Local Strategy and Residential Direction demonstrated how this target would be predominately met through the provision of 35,925 new dwellings in existing urban areas, the North West Growth Centre and the release areas of Kellyville/Rouse Hill and Balmoral Road. It should be noted that the dwelling targets represented Council's projected yield at the time of preparing its Local Strategy in June 2008, prior to the Government commitment to the delivery of the Sydney Metro Northwest.

Of the original dwelling target, approximately 4,600 were planned on land south of the M2 Motorway, on land which has now been transferred to the Parramatta City LGA. This land included Carlingford, Northmead, North Rocks, North Parramatta and Oatlands. As this analysis is principally focussed on ensuring that housing within The Hills Shire is sufficient to meet the needs of the future Hills Shire population, planned growth and approvals on land south of the M2 Motorway has been excluded from this analysis.

The following table provides a summary of the Shire's current dwelling targets, the additional growth opportunities which have arisen since the targets were established and Council's progress toward achieving its targets. It is noted that the planned dwellings and past approval figures have been adjusted to account for land that has transferred to Parramatta City Council.

| SUMMARY                           | Planned<br>Dwellings (Total) | Planned<br>Apartments | Planned Low and<br>Medium Density<br>Dwellings |
|-----------------------------------|------------------------------|-----------------------|--|
| Target Dwellings 2004-2031        | 31,375                       | 5,623                 | 25,752   |
| Additional Growth Opportunities   |                              |                       |  |
| Baulkham Hills Town Centre        | 1,000                        | 1,000                 | 0  |
| Rural Subdivision                 | 700                          | 0                     | 700  |
| Box Hill North                    | 4,600                        | 645                   | 3,955  |
| Hills Corridor Strategy           | 16,050                       | 15,604                | 446  |
| Revised Dwelling Supply 2004+     | 53,725                       | 22,872                | 30,853   |
| Actual Dwellings 2004-2016        | 15,791                       | 4,570                 | 11,221   |
| Revised Dwelling Projection 2016+ | 37,934                       | 18,302                | 19,632   |

**Dwelling Targets and Residential Activity** 

When accounting for the additional growth opportunities and actual dwellings that have been approved since 2004, a revised dwelling projection of approximately 37,934 dwellings could be achieved within The Hills Shire from 2016, of which 18,302 dwellings (48%) would be apartments.

The following table provides justification for requiring at least 20% of future high density apartments within The Hills Shire as 3 bedroom units.



Justification for Apartment Mix

Of the 37,934 additional dwellings projected within The Hills Shire from 2016, approximately 23,519 (62%) will need to be able to accommodate a family household. It is assumed that the 19,610 dwellings within the low and medium density residential areas will be capable of accommodating family households. This means that the remaining 3,909 family households will need to be accommodated within high density apartments which equates to approximately 21% of the future high density apartment stock.

Having regard to the above analysis, the incentive provision being applied within the Corridor requires a minimum of 20% of the future apartment stock incorporates 3 or more bedrooms. This will ensure that the housing stock matches the needs of the Shire's future households.

#### Ensuring a Diversity of Apartment Size

It is imperative that an appropriate mix of apartment sizes is produced so as to facilitate housing diversity within the marketplace. Having a diverse housing stock will provide improved housing choice for the future Hills Shire residents and will ensure that the apartments which are produced cater for a wider range of households with varying needs, expectations and living requirements.

In order to ensure that an appropriate diversity of apartment sizes is being produced within the Corridor, the incentive provision requires a proportion of 2 and 3 bedroom apartments to be at the larger apartment size. The requirement would require the following:

- at least 40% of 2 bedroom dwellings forming part of the development have a minimum internal floor area of 110m<sup>2</sup>; and
- at least 40% of 3 bedroom dwellings forming part of the development have a minimum internal floor area of 135m<sup>2</sup>.

So long as 40% of 2 bedroom apartments have an area of  $110m^2$  and 40% of 3 bedroom apartments have a minimum area of  $135m^2$ , developers will have full discretion with respect to the distribution of sizes for the remaining apartments.

The incentive provision would facilitate the delivery of approximately 70% at SEPP 65 sizes and 30% of the apartments at the larger apartment. As 2 and 3 bedroom apartments would comprise around 75% of apartments, 40% of 2 and 3 bedroom apartments would equate to approximately 30% of the overall number of units within the Precinct.

As previously mentioned, Principle 8 of SEPP 65 requires that 'Good design achieves a <u>mix of apartment sizes</u>, providing housing choice for different demographics, living needs and household budgets'. Accordingly, requiring a mix of apartment sizes, including a proportion of larger apartments, is consistent with this principle as it will ensure that an appropriate diversity of apartment sizes is provided to suit different needs and budgets.